

RELEASED IN PART B6

CONFIDENTIAL

PAGE 01 USUN N 01607 01 OF 03 160142Z
ACTION IO-16

INFO LOG-00 AF-01 AID-01 ARA-01 CCO-00 CIAE-00 C-01
OASY-00 EAP-01 EUR-01 HA-09 H-01 TEDE-00 INR-00
L-01 ADS-00 NEA-01 NSAE-00 OIC-02 OMB-01 PA-01
PC-01 PM-00 PRS-01 P-01 SNP-00 SP-00 SR-00
SSO-00 SS-00 TRSE-00 T-00 USIE-00 SA-01 RPE-01
PMB-00 /043W

-----3C9FCC 160156Z /61 ,

O 160143Z APR 94
FM USMISSION USUN NEW YORK
TO WHITEHOUSE WASHDC IMMEDIATE
AMEMBASSY BRUSSELS IMMEDIATE
AMEMBASSY BUJUMBURA IMMEDIATE
SECSTATE WASHDC IMMEDIATE 5756
AMEMBASSY KAMPALA PRIORITY
UN SECURITY COUNCIL COLLECTIVE PRIORITY
USCINCEUR VAHINGEN GE PRIORITY
SECDEF WASHDC PRIORITY
JOINT STAFF WASHDC PRIORITY
AMEMBASSY ROME
AMEMBASSY ADDIS ABABA
AMEMBASSY DAR ES SALAAM
AMEMBASSY NAIROBI

REVIEW AUTHORITY: Archie Bolster, Senior Reviewer

C O N F I D E N T I A L SECTION 01 OF 03 USUN NEW YORK 001607

DEPT FOR IO/UNP, IO/PHO, AF/C AND L/AF;
WHITEHOUSE PASS TO NSC FOR SRICE, DMOZENA
JOINT STAFF FOR CHAIRMAN, DIR JS, J3;
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 USUN N 01607 01 OF 03 160142Z
SECDEF FOR OSD/ISA

E.O.12356: DECL:OADR
TAGS: MOPS, PREL, MARR, PGOV, KDEM, RW, UNSC, CG

SUBJECT: TFRWOL: SECURITY COUNCIL AT IMPASSE ON UNAMIR'S
FUTURE

REFTEL: USUN 1588

1. CONFIDENTIAL - ENTIRE TEXT.

2. SUMMARY: IN DISCUSSIONS PRIOR TO SECURITY COUNCIL
INFORMAL CONSULTATIONS ON APRIL 15, THE US AGREED TO THE
PROPOSAL OFFERED EARLIER IN THE DAY BY [REDACTED] WHICH
ENTAILED AN IMMEDIATE DRAWDOWN OF TROOPS WITH A SMALL
PROTECTIVE FORCE FOR THE UN STAFF REMAINING IN RWANDA.

B6

HOWEVER, THE NON-ALIGNED MEMBERS REJECTED THIS PROPOSAL. THEY AND MANY OTHER COUNCIL MEMBERS SUPPORTED THE SECRETARY GENERAL'S RECOMMENDATION TO KEEP UNAMIR'S FORCE AS IS FOLLOWING THE DEPARTURE OF THE BELGIANS, AT LEAST FOR SEVERAL WEEKS. THIS WAS BOLSTERED BY THE SECRETARIAT'S VIEW THAT RAPID WITHDRAWAL MIGHT ACTUALLY PLACE THE FORCES IN JEOPARDY WHERE NONE IS PRESENT. RECOGNIZING THAT IT WOULD BE UNABLE TO AGREE ON A RESOLUTION, THE SECURITY COUNCIL AGREED TO CONTINUE DISCUSSION OF UNAMIR'S FUTURE NEXT WEEK AND FOR THE COUNCIL PRESIDENT TO BRIEF THE PRESS ON THE COUNCIL'S DELIBERATION. END SUMMARY.

PRE-SECURITY COUNCIL DISCUSSION

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 USUN N 01607 01 OF 03 160142Z

3. PRIOR TO THE AFTERNOON ROUND OF CONSULTATIONS, NEW ZEALAND AS PRESIDENT OF THE COUNCIL, CALLED A MEETING WITH THE AMBASSADORS FROM THE UNITED STATES, NIGERIA, FRANCE AND THE UK. [REDACTED] HAD PREPARED LANGUAGE TO IMPLEMENT HIS PROPOSAL MADE IN THE MORNING SESSION (REFTEL), TO SUSPEND UNAMIR OPERATIONS IN RWANDA, WHILE LEAVING AN INTERIM UN PRESENCE. THIS PRESENCE WOULD BE HEADED BY THE SPECIAL REPRESENTATIVE, WOULD INCLUDE SUFFICIENT UN MILITARY PERSONNEL TO ENSURE ITS PROTECTION, AND WOULD CONTINUE THE UNITED NATIONS' EFFORTS TO RESOLVE THE RWANDAN CRISIS. ACCORDING TO THE UK, THE SECRETARIAT ESTIMATED THAT APPROXIMATELY 250-300 MILITARY PERSONNEL WOULD BE REQUIRED.

B6

4. FOLLOWING CONSULTATIONS WITH THE SECRETARY, AMBASSADOR ALBRIGHT INFORMED THE GROUP THAT WE COULD ACCEPT THE PROPOSAL OF SUSPENSION. [REDACTED] [REDACTED] AGREED TO CONSULT WITH THE OTHER MEMBERS OF THE NAM CAUCUS. THE NAM, HOWEVER, DECIDED THAT THE [REDACTED] SUGGESTION FELL SHORT OF WHAT THEY WANTED, THE SECRETARY GENERAL'S PREFERRED OPTION FOR ALL OF UNAMIR MINUS THE BELGIANS TO REMAIN FOR SOME DESIGNATED PERIOD OF WEEKS TO ENCOURAGE A CEASE FIRE AND RESUMED NEGOTIATIONS AMONG THE PARTIES. ON THIS BASIS THE SECURITY COUNCIL MOVED INTO INFORMALS.

SECURITY COUNCIL INFORMALS

5. THE SECURITY COUNCIL CONTINUED INFORMAL CONSULTATIONS ON THE FUTURE OF UNAMIR ON THE AFTERNOON OF APRIL 15. A/SYG IQBAL RIZA BEGAN BY ADDRESSING ISSUES RAISED IN

CONFIDENTIAL

CONFIDENTIAL

PAGE 04 USUN N 01607 01 OF 03 160142Z

THE SECURITY COUNCIL INFORMALS HELD EARLIER THAT SAME DAY (REFTEL). WHILE THERE IS OVERT HOSTILITY DIRECTED AT BELGIUM, UNAMIR FORCES ARE NOT UNDER IMMEDIATE THREAT. AFTER SOME FIGHTING LAST NIGHT AND EARLY TODAY, THE AIRPORT IS RELATIVELY SECURE AND QUIET. MOREOVER, THE FORCE COMMANDER ASKS THAT NO PRESIDENTIAL STATEMENT BE MADE ON EITHER THE PROSPECTS OF BELGIUM LEAVING BEHIND ITS EQUIPMENT OR THE NEUTRALIZATION OF THE AIRPORT, SINCE THIS WOULD MAKE HIS TASK MORE DIFFICULT.

6. UNAMIR HAS SPONSORED TWO-PARTY DIALOGUES BETWEEN THE RPF AND THE GOVERNMENT, THE LATTER IS COMPRISED OF THE COMMANDER OF THE GENDARMERE, WHO HAS THE SUPPORT OF THE SOME ELEMENTS OF THE ARMED FORCES (AND POSSIBLY THE PRESIDENTIAL GUARD THROUGH ITS COOPERATION WITH THE DEFENSE MINISTER).

7. THE FORCE COMMANDER BELIEVES THAT ABRUPT WITHDRAWAL OF UNAMIR WOULD NOT BE "FEASIBLE, ADVISABLE, OR WISE," AND THAT ANY HINT OF WITHDRAWAL MIGHT CAUSE PANIC BY THE LOCAL POPULATION AND PLACE THE UNAMIR TROOPS IN HARM'S WAY. AN ANNOUNCEMENT OF A WITHDRAWAL OR SUSPENSION,

CONFIDENTIAL

NNNN

CONFIDENTIAL

PAGE 01 USUN N 01607 02 OF 03 160142Z
ACTION IO-16

INFO LOG-00 AF-01 AID-01 ARA-01 CCO-00 CIAE-00 C-01
OASY-00 EAP-01 EUR-01 HA-09 H-01 TEDE-00 INR-00
L-01 ADS-00 NEA-01 NSAE-00 OIC-02 OMB-01 PA-01
PC-01 PM-00 PRS-01 P-01 SNP-00 SP-00 SR-00
SSO-00 SS-00 TRSE-00 T-00 USIE-00 SA-01 RPE-01
PMB-00 /043W

-----3C9FD0 160157Z /61 ,

O 160143Z APR 94
FM USMISSION USUN NEW YORK
TO WHITEHOUSE WASHDC IMMEDIATE
AMEMBASSY BRUSSELS IMMEDIATE
AMEMBASSY BUJUMBURA IMMEDIATE
SECSTATE WASHDC IMMEDIATE 5757

AMEMBASSY KAMPALA PRIORITY
UN SECURITY COUNCIL COLLECTIVE PRIORITY
USCINCEUR VAHINGEN GE PRIORITY
SECDEF WASHDC PRIORITY
JOINT STAFF WASHDC PRIORITY
AMEMBASSY ROME
AMEMBASSY ADDIS ABABA
AMEMBASSY DAR ES SALAAM
AMEMBASSY NAIROBI

C O N F I D E N T I A L SECTION 02 OF 03 USUN NEW YORK 001607

DEPT FOR IO/UNP, IO/PHO, AF/C AND L/AF;
WHITEHOUSE PASS TO NSC FOR SRICE, DMOZENA
JOINT STAFF FOR CHAIRMAN, DIR JS, J3;
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 USUN N 01607 02 OF 03 160142Z
SECDEF FOR OSD/ISA

E.O.12356: DECL:OADR
TAGS: MOPS, PREL, MARR, PGOV, KDEM, RW, UNSC, CG

SUBJECT: TFRWOL: SECURITY COUNCIL AT IMPASSE ON UNAMIR'S
FUTURE

RIZA CONTINUED, WOULD CAUSE IMMEDIATE MOVES BY THE GOVERNMENT AND THE RPF TO TRY TO CAPTURE THE AIRPORT, WHICH MIGHT PLACE UNAMIR TROOPS IN JEOPARDY. AN ORDERLY AND SAFE WITHDRAWAL, HE CONCLUDED, WAS PREDICATED ON A CEASE-FIRE. SECURITY COUNCIL PRESIDENT KEATING LATER COMMENTED THAT "THE RISKS ASSOCIATED TO UNAMIR ARE A FUNCTION OF THE SITUATION ON THE GROUND AND SECURITY COUNCIL ACTIONS." RIZA ALSO NOTED THAT THE UNEXPECTED ARRIVAL OF THE ITALIAN CONTINGENT HAS POTENTIALLY RAISED THE SECURITY RISKS, SINCE THERE ARE RUMORS THAT THE ITALIAN PLANE IS LOADED WITH MERCENARIES; THE FORCE COMMANDER IS TRYING TO ARRANGE FOR ITS TIMELY DEPARTURE.

8. RIZA THEN ANNOUNCED THAT THE SYG HAS A CLEAR PREFERENCE FOR "OPTION A" - KEEPING UNAMIR FORCE STRUCTURE AS IS, WITH STRICT DEADLINES FOR A CEASE-FIRE AND POLITICAL NEGOTIATIONS - WITH THE POSSIBILITY OF MOVING TO "OPTION B" - AN ANGOLA-TYPE SCENARIO THAT INCLUDES IMMEDIATE DRAWDOWN TO A SKELETAL FORCE, IF "OPTION A" BECOMES UNWORKABLE.

9. BOTH [REDACTED] ANNOUNCED THAT THEY SUPPORTED OPTION A. [REDACTED] ADDED THAT IN ITS COMMUNICATION WITH
CONFIDENTIAL

B6

CONFIDENTIAL

PAGE 03 USUN N 01607 02 OF 03 160142Z
GHANA AND BANGLADESH, THE TWO LARGEST TROOP CONTRIBUTORS
REMAINING AFTER BELGIUM'S DEPARTURE, BOTH INDICATED THAT
THEY WOULD REMAIN.

10. KEATING THEN REVIEWED THE PROSPECT OF OBTAINING A
SECURITY COUNCIL RESOLUTION CONCERNING UNAMIR'S FUTURE:
THE SYG PREFERS OPTION A; THE NAM PREFERS A MODIFIED
OPTION A; AND THE UK AND THE US ARE SETTLED ON A
MODIFIED VERSION OF OPTION B. SINCE THE COUNCIL IS
UNABLE TO MAKE A DECISION, KEATING CONTINUED, PERHAPS IT
IS WISE TO USE UNAMIR TO OUR ADVANTAGE TO PUT PRESSURE
ON THE PARTIES; THAT IS, SUGGESTING TO THE PARTIES THAT
UNAMIR'S CONTINUED PRESENCE IS PREDICATED ON A
CEASE-FIRE AND POLITICAL RECONCILIATION.

11. KEATING THEN CIRCULATED A PAPER THAT BECAME THE
BASIS FOR HIS BRIEFING TO THE PRESS ON THE SITUATION IN
RWANDA. AFTER SUGGESTED REVISIONS BY COUNCIL MEMBERS,
THE FOLLOWING BECAME THE BASIS OF KEATING'S BRIEFING:

-- THE MEMBERS OF THE COUNCIL HAVE HAD A THOROUGH
DISCUSSION TODAY ABOUT THE SITUATION IN RWANDA AND ITS
IMPLICATIONS FOR UNAMIR.

-- IT TOOK CAREFULLY INTO CONSIDERATION INFORMATION
PROVIDED BY THE SECRETARIAT AS FORWARDED BY THE UNAMIR
FORCE COMMANDER AND THE SRSG, AS WELL AS THAT PROVIDED
BY THE FOREIGN MINISTER OF BELGIUM.

-- COUNCIL MEMBERS TOOK NOTE AND FULLY UNDERSTAND
BELGIUM'S DECISION TO WITHDRAW ITS TROOPS IN UNAMIR AT
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 USUN N 01607 02 OF 03 160142Z
THE SAME TIME THAT IT IS REPATRIATING THE TROOPS THAT
HAVE BEEN PROVIDING SECURITY FOR THE EVACUATION OF
FOREIGN NATIONALS.

-- THEY ALSO TOOK INTO CONSIDERATION THE WILLINGNESS OF
OTHER MAJOR TROOP CONTRIBUTING COUNTRIES TO MAINTAIN
THEIR TROOPS WITH UNAMIR AS LONG AS THERE IS A USEFUL
ROLE FOR THEM TO PERFORM.

-- IN THE COUNCIL'S VIEW, THE IMMEDIATE PRIORITY IN
RWANDA IS A CEASE-FIRE BETWEEN THE GOVERNMENT FORCES AND
THE RPF. THE SRSG AND THE FORCE COMMANDER HAVE BEEN IN
CONTACT WITH BOTH PARTIES TO TRY TO SECURE THIS
OBJECTIVE.

-- THE COUNCIL MEMBERS URGE THE SRSG TO MAKE EVERY

EFFORT TO FACILITATE A CEASE-FIRE. IN THIS REGARD, THE COUNCIL MEMBERS WELCOMED THE WILLINGNESS OF THE OAU TO PROMOTE A CEASEFIRE IN RWANDA.

-- THE COUNCIL DEMANDS THAT BOTH THE GOVERNMENT FORCES AND THE RPF RETURN TO THE NEGOTIATING TABLE

-- THE MEMBERS REAFFIRMED THAT THE ARUSHA PEACE

CONFIDENTIAL

NNNN

CONFIDENTIAL

PAGE 01 USUN N 01607 03 OF 03 160142Z
ACTION IO-16

INFO LOG-00 AF-01 AID-01 ARA-01 CCO-00 CIAE-00 C-01
OASY-00 EAP-01 EUR-01 HA-09 H-01 TEDE-00 INR-00
L-01 ADS-00 NEA-01 NSAE-00 OIC-02 OMB-01 PA-01
PC-01 PM-00 PRS-01 P-01 SNP-00 SP-00 SR-00
SSO-00 SS-00 TRSE-00 T-00 USIE-00 SA-01 RPE-01
PMB-00 /043W

-----3C9FD2 160157Z /61 ,

O 160143Z APR 94
FM USMISSION USUN NEW YORK
TO WHITEHOUSE WASHDC IMMEDIATE
AMEMBASSY BRUSSELS IMMEDIATE
AMEMBASSY BUJUMBURA IMMEDIATE
SECSTATE WASHDC IMMEDIATE 5758
AMEMBASSY KAMPALA PRIORITY
UN SECURITY COUNCIL COLLECTIVE PRIORITY
USCINCEUR VAIHINGEN GE PRIORITY
SECDEF WASHDC PRIORITY
JOINT STAFF WASHDC PRIORITY
AMEMBASSY ROME
AMEMBASSY ADDIS ABABA
AMEMBASSY DAR ES SALAAM
AMEMBASSY NAIROBI

C O N F I D E N T I A L SECTION 03 OF 03 USUN NEW YORK 001607

DEPT FOR IO/UNP, IO/PHO, AF/C AND L/AF;
WHITEHOUSE PASS TO NSC FOR SRICE, DMOZENA
JOINT STAFF FOR CHAIRMAN, DIR JS, J3;

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 USUN N 01607 03 OF 03 160142Z
SECDEF FOR OSD/ISA

E.O.12356: DECL:OADR
TAGS: MOPS, PREL, MARR, PGOV, KDEM, RW, UNSC, CG

SUBJECT: TFRWOL: SECURITY COUNCIL AT IMPASSE ON UNAMIR'S
FUTURE

AGREEMENT REMAINS THE ONLY VIABLE FRAMEWORK FOR THE
RESOLUTION OF THE RWANDA CONFLICT AND SERVES AS THE
BASIS FOR PEACE, NATIONAL UNITY AND RECONCILIATION IN
THE COUNTRY.

-- COUNCIL MEMBERS COMMEND THE EFFORTS MADE BY THE
LEADERS OF THE SUBREGION AT FINDING A SOLUTION TO THE
CRISIS IN RWANDA AND URGE THE LEADERS OF THE REGION TO
PERSEVERE AND INTENSIFY THEIR EFFORTS FOR PEACE, IN
COOPERATION WITH THE UNITED NATIONS AND THE OAU.

-- BUT, THE SITUATION IS GRAVE AND THE COUNCIL IS
DETERMINED NOT TO ALLOW THE SECURITY OF UNAMIR PERSONNEL
TO BE PLACED AT SERIOUS RISK.

-- COUNCIL MEMBERS INTEND TO KEEP UNDER CONSTANT REVIEW
THE FORCE LEVELS AND ACTIVITIES OF UNAMIR AND TO TAKE
DECISIONS IN THIS REGARD AT THE APPROPRIATE TIME.

ALBRIGHT

CONFIDENTIAL

NNNN