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QUESTION OF THE FUTURE OF RUANDA-URUNDI

Report of the Fourth Committee

Rapporteur: Mr. Poul BOEG (Denmark)

1. At its 1106th meeting on 17 March 1961, the Fourth Committee resumed its consideration of the following item on the agenda of its fifteenth session:
"45. Question of the future of Ruanda-Urundi".
2. The Committee had before it the interim report of the United Nations Commission for Ruanda-Urundi (A/4706 and Add.1) submitted in accordance with paragraph 10 of General Assembly resolution 1579 (XV) and paragraph 4 of General Assembly resolution 1580 (XV).
3. Other documentation before the Committee relating to this question included the following: a letter (A/4689) dated 24 January 1961 from the Chairman of the Delegation of the Union of Soviet Socialist Republics addressed to the President of the General Assembly; two letters (A/4690 and A/4691) dated 31 January 1961 from the Permanent Representative of Belgium, and from the Permanent Representatives of Burma, India, the Union of Soviet Socialist Republics and the United Arab Republic, both addressed to the President of the General Assembly; a note verbale (A/4692) dated 31 January 1961 from the Permanent Representative of Belgium addressed to the Secretary-General; a cablegram (A/4694) dated 3 February 1961 from the Chairman of the United Nations Commission for Ruanda-Urundi, addressed to the President of the General Assembly; a memorandum by the Secretary-General (A/C.4/471 and Add.1) concerning communications relating to Ruanda-Urundi; and a petition (T/PET.3/L.105) from the Mwami of Ruanda.

4. In connexion with this item the Fourth Committee, at its 1098th, 1102nd, 1105th and 1110th meetings, held on 9, 13, 16 and 21 March 1961, granted without objection requests for hearings submitted by twenty-nine petitioners (A/C.4/468 and Add.1 to 5).
5. At its 1106th, 1108th and 1112th meetings, held on 17, 20 and 22 March 1961, the Committee heard statements by the Chairman of the United Nations Commission for Ruanda-Urundi and the representative of Belgium as the Administering Authority. The texts of these statements were subsequently distributed to members of the Committee as documents A/C.4/472, 473 and 474.
6. At the 1107th meeting on 17 March 1961, Burma, Guinea, India, Liberia and Venezuela submitted a joint draft resolution (A/C.4/L.674) calling for the records of the proceedings of the Fourth Committee on this item during the resumed fifteenth session to be made available in verbatim form. This draft resolution, which Ghana and Mali joined in sponsoring (A/C.4/L.674/Add.1), was discussed at the 1116th and 1117th meetings on 24 March 1961 in the light of a statement by the Secretary-General (A/C.4/475). The draft resolution was withdrawn by the co-sponsors following the adoption by the Committee of an oral proposal by the representative of Venezuela, supplemented by the representative of Guinea, to the effect that the statements by the Chairman or members of the United Nations Commission for Ruanda-Urundi, the Administering Authority and the petitioners, as well as other particularly important statements to be determined by the Committee, should be circulated as documents and should appear in verbatim form in the official records.
7. At the 1117th meeting, the Committee began the hearing of petitioners with statements by Mr. Michel Rwagasana (on behalf of the Union nationale ruandaise - UNAR), Mr. Alexandre Rutera (on behalf of Kigeli V, Mwami of Ruanda) and Mr. Thadée Siryuyumunsi (on behalf of the Unité et progrès national - UPRONA).
8. At the 1118th meeting, on 27 March 1961, the Committee heard statements by Mr. Pierre Ngunzu (on behalf of the Hutu, Tutsi and Twa party - HIT) and Mr. Joseph Biroli (on behalf of the Front commun of Burundi). These two petitioners replied to questions put to them by members of the Committee, as did also the Chairman of the United Nations Commission for Ruanda-Urundi.

9. At the 1119th meeting, on the same day, statements were made by Mr. Urbain Bandya (Front commun of Burundi), Mr. Appolinaire Sineremera (UPRONA) Mr. Calliope Mulindahabi, who made a statement on behalf of both the Association pour la promotion de la masse (APROSOMA) and the Parti du mouvement de l'émancipation hutu (PARMEHUTU). Several of the petitioners replied to questions put to them by members of the Committee.
10. The 1120th to 1123rd meetings, on 28 and 29 March 1961, were devoted to the questioning of petitioners from Ruanda. In addition to those who had previously addressed the Committee, replies to questions were also given by Mr. Fidèle N'Kundabagenzi (PARMEHUTU), Mr. Germain Gasingwa (APROSOMA) and Mr. Aloys Munyangaju (APROSOMA). Written replies to questions posed by members of the Committee at these meetings were furnished by (a) Mr. Jean Kigema (Front commun of Burundi) concerning the question of land tenure (A/C.4/476) and (b) the APROSOMA and PARMEHUTU petitioners concerning the "coup d'état" at Gitarama (A/C.4/477).
11. At the 1124th and 1125th meetings, on 30 March 1961, the Committee heard statements by Mr. Cosme Rebero and Mr. Joseph Rutsindintwarane (UNAR), Mr. Nelson Rwagasore (on behalf of the Mouvement pour la réconciliation nationale au Ruanda) and Mr. Prosper Bwanakweri (on behalf of the Rassemblement démocratique ruandais - RADER). During the 1125th, 1126th and 1127th meetings, members of the Committee continued to put questions to the petitioners from Ruanda.
12. At its 1129th and 1130th meetings, on 4 and 5 April 1961, the Committee returned to the questioning of petitioners from Urundi. At the latter meeting, it also heard a statement by Mr. Bernard Niyirikana (on behalf of the Union pour la promotion des Hutu - UPROHUTU).
13. The Committee concluded the hearing of petitioners from Ruanda-Urundi at its 1131st meeting, on 6 April 1961.
14. In the course of the 1132nd to 1134th meetings, from 6 to 10 April 1961, the representative of Belgium made a statement and replied to questions put to him by members of the Committee.
15. The Committee debated the item at its 1134th to 1140th meetings, from 10 to 12 April 1961. This debate proceeded concurrently with its examination of draft resolutions relating to (1) the question of the future of Ruanda-Urundi, and (2) land tenure and agrarian reform in Ruanda-Urundi.

I. Question of the future of Ruanda-Urundi

16. At the 1134th meeting, Afghanistan, Burma, Cuba, Ethiopia, Ghana, Guinea, India, Indonesia, Iraq, Ivory Coast, Lebanon, Liberia, Libya, Mexico, Morocco, Mali, Nigeria, Norway, Somalia, Sudan, Tunisia, Upper Volta, United Arab Republic, United States of America and Yugoslavia submitted a joint draft resolution (A/C.4/L.678). Ceylon and Pakistan later joined, and Ivory Coast withdrew as co-sponsors of this text (A/C.4/L.678/Add.1).

17. The operative paragraphs of the draft resolution read as follows:

"The General Assembly,

...

"1. Expresses its appreciation to the members of the United Nations Commission for Ruanda-Urundi for their conscientious discharge of the duties entrusted to them under resolutions 1579 (XV) and 1580 (XV);

"2. Calls upon the Government of Belgium as the Administering Authority to ensure that the provisions of resolution 1579 (XV) are fully implemented by their representatives in Ruanda-Urundi before the legislative elections;

"3. Recognizes that the Government of Belgium is alone responsible for the administration of the Trust Territory of Ruanda-Urundi and accountable to the United Nations, and that its responsibilities as the Administering Authority cannot in any way be abdicated to local political bodies and leaders until after appropriate democratic institutions have been set up, and the Trusteeship Agreement terminated, all with the approval of the United Nations;

"4. Considers it necessary that pending the establishment of popular governments on the basis of the legislative elections to be held in 1961 broad-based caretaker governments be constituted immediately in both parts of the Trust Territory to attend to current affairs of administration and to act in strict conformity with the obligations of the Administering Authority for the implementation of the resolutions of the General Assembly;

"5. Declares that it is clearly the obligation and the responsibility of the Administering Authority to create the necessary conditions and atmosphere for the proper conduct of the national elections and not to permit any local authorities to impede the implementation of the resolutions of the General Assembly;

"6. Decides that the referendum on the question of the Mwami contemplated in resolution 1580 (XV), and the legislative elections in Ruanda-Urundi should be held in the month of August 1961, under the supervision of the United Nations and that these be organized by the Administering Authority in full consultation with the United Nations Commission for Ruanda-Urundi, actual dates to be fixed after mutual consultation in the light of the prevailing circumstances;

"7. Decides further that the questions to be put at the referendum on the question of the Mwami in Ruanda should be the following:

- '1. Do you wish to retain the institution of the Mwami in Ruanda?
- '2. If so, do you wish Kigeli V to continue as the Mwami of Ruanda?'

"8. Requests the United Nations Commission, composed of three members elected by the General Assembly on 20 December 1960, hereafter to be designated United Nations Commissioners, to return to Ruanda-Urundi at the earliest possible time to assist and advise the Administering Authority in the full and proper implementation of resolution 1579 (XV) and the present resolution and to perform the other tasks entrusted to it;

"9. Notes the information given by the representative of the Administering Authority concerning measures of amnesty already implemented, and recommends that:

- (a) Full and unconditional amnesty, as envisaged in resolution 1579 (XV) be immediately granted by the Administering Authority; and
- (b) The few remaining cases which, in the Administering Authority's view are guilty of "very grave crimes" be examined by a Special Commission composed of the representatives of three Member States to be elected by the General Assembly with a view to securing their release from prison or return from abroad in the full implementation of the General Assembly's recommendations concerning amnesty not later than two months before the national elections;

"10. Requests the Administering Authority to ensure that the material conditions essential to the successful discharge by the United Nations Commissioners of their responsibilities, such as housing, office space, travel facilities, information and the free use of official broadcasting facilities etc. are provided, and that the local authorities co-operate fully with them;

"11. Requests the Commission to submit a report on the implementation of this resolution at the Assembly's sixteenth session;

"12. Calls upon the Administering Authority to rescind or suitably amend legislative order No. 221/296 of 25 October 1960, so as to ensure that there is no unwarranted interference with the exercise of public freedom and that no persons may be removed or detained without recourse to law;

"13. Reiterates, once again, its conviction that the best future for Ruanda-Urundi lies in the accession to independence of that Territory as a single, united and composite State."

18. At the 1136th meeting, Poland submitted an amendment (A/C.4/L.680) to add at the end of operative paragraph 6 the following words:

"so as to enable the people of Ruanda-Urundi to accede to independence not later than 1 January 1962".

19. At the same meeting, Nepal submitted four amendments (A/C.4/L.681). These would (1) substitute the words "conveying assurances that it will" for the words "indicating its intention to" which occur in the sixth preambular paragraph of the draft resolution; (2) in operative paragraph 6, insert the words "on the basis of direct adult suffrage" after the words "in August 1961"; (3) insert a new paragraph after paragraph 11 to read as follows:

"Decides to maintain this item on the agenda of the present session, without closing the debate thereon, and authorizes the United Nations Commission, in the event that the performance of its duties be hindered through deliberate obstruction or lack of requisite co-operation from any quarter, to return to Headquarters and request the President of the General Assembly to reconvene the Assembly immediately to consider further measures essential to the discharge of the United Nations obligations with respect to the Trust Territory of Ruanda-Urundi";

and (4) insert the words "due process of" between the words "to" and "law" occurring in operative paragraph 12. The first, second and fourth of these amendments were subsequently accepted by the co-sponsors of the draft resolution.

20. At the 1137th meeting, Bulgaria submitted four amendments which, as subsequently revised at the 1140th meeting (A/C.4/L.682/Rev.1) would (1) insert as the first preambular paragraph the following:

"Bearing in mind the provisions of the General Assembly's Declaration on the granting of independence to colonial countries and peoples";

(2) delete sub-paragraph (b) of operative paragraph 9; (3) between paragraphs 9 and 10, insert the following new paragraph:

"Notes with concern the observations contained in paragraphs 200-203 of the interim report of the United Nations Commission for Ruanda-Urundi (A/4706) and calls upon the Administering Authority to observe strictly its international obligations under the Trusteeship Agreement";

(4) in operative paragraph 12, delete the words "or suitably amend". The first of these amendments was subsequently accepted by the co-sponsors of the draft resolution. The representative of Bulgaria did not press for a vote on the second amendment, which therefore was not voted on.

21. At the 1140th meeting, the representative of Poland withdrew his amendment (A/C.4/L.680) and orally proposed an amendment to the effect that the following paragraph be added at the end of the draft resolution:

"Considers that the full implementation of all the provisions of this resolution will enable the General Assembly at its sixteenth session to consider the termination of the Trusteeship Agreement at the earliest possible date".

22. The representative of the Union of Soviet Socialist Republics orally proposed an amendment to the effect that the following words be added at the end of paragraph 12:

"...in addition, paragraphs 9-14 of the above-mentioned decree should be unconditionally revoked as contradicting the Universal Declaration of Human Rights".

23. The representative of Argentina orally proposed two sub-amendments to paragraph 3 of the revised amendments submitted by Bulgaria (A/C.4/L.682/Rev.1) as follows: (1) delete the words "with concern"; and (2) substitute "199" for "200".

24. At the same meeting, the Committee voted upon the draft resolution, as orally revised, and the amendments thereto as follows:

The amendment (paragraph 3 of A/C.4/L.681) proposed by Nepal to insert a new paragraph after operative paragraph 11 was adopted by a roll-call vote of 47 to 22, with 18 abstentions. The voting was as follows:

In favour: Afghanistan, Albania, Bulgaria, Burma, Byelorussian Soviet Socialist Republic, Cambodia, Cameroun, Central African Republic, Ceylon, Chad, Congo (Brazzaville), Cuba, Czechoslovakia, Ethiopia, Federation of Malaya, Ghana, Guinea, Haiti, Hungary, India, Indonesia, Iran, Iraq, Lebanon, Liberia, Libya, Madagascar, Mali, Mexico, Morocco, Nepal, Pakistan, Poland, Romania, Senegal, Somalia, Sudan, Togo, Tunisia, Ukrainian Soviet Socialist Republic, Union of Soviet Socialist Republics, United Arab Republic, Upper Volta, Uruguay, Venezuela, Yemen, Yugoslavia.

Against: Argentina, Australia, Belgium, Canada, China, Denmark, Finland, France, Ireland, Italy, Japan, Netherlands, New Zealand, Norway, Panama, Philippines, Portugal, Spain, Sweden, Turkey, United Kingdom of Great Britain and Northern Ireland, United States of America.

Abstaining: Austria, Bolivia, Brazil, Chile, Colombia, Congo (Leopoldville), Costa Rica, Cyprus, Dominican Republic, Ecuador, Greece, Israel, Niger, Nigeria, Paraguay, Peru, Saudi Arabia, Thailand.

The oral proposal of Argentina to delete the words "with concern" in paragraph 3 of the revised amendments submitted by Bulgaria (A/C.4/L.682/Rev.1) was adopted by 34 votes to 32, with 12 abstentions.

The oral proposal of Argentina to substitute "199" for "200" in paragraph 3 of the revised amendments submitted by Bulgaria (A/C.4/L.682/Rev.1) was adopted by 36 votes to 29, with 21 abstentions.

Paragraph 3 of the revised amendments submitted by Bulgaria (A/C.4/L.682/Rev.1) as amended, was adopted by 31 votes to 22, with 24 abstentions.

The amendment (paragraph 4 of A/C.4/L.682/Rev.1) submitted by Bulgaria to delete the words "or suitably amend" in operative paragraph 12 of the draft resolution was adopted by 22 votes to 18, with 39 abstentions.

The oral amendment proposed by the Union of Soviet Socialist Republics was not voted upon in view of the adoption of paragraph 4 of the amendments submitted by Bulgaria.

The oral amendment submitted by Poland to add a new paragraph at the end of the draft resolution was adopted by 72 votes to none, with 10 abstentions.

The first preambular paragraph of the draft resolution as proposed by Bulgaria (A/C.4/L.682/Rev.1, paragraph 1) and accepted by the co-sponsors was adopted by a roll-call vote of 82 to none, with 5 abstentions. The voting was as follows:

In favour: Afghanistan, Albania, Argentina, Austria, Belgium, Bolivia, Brazil, Bulgaria, Burma, Byelorussian Soviet Socialist Republic, Cambodia, Cameroun, Canada, Central African Republic, Ceylon, Chad, Chile, China, Colombia, Congo (Brazzaville), Congo (Leopoldville), Costa Rica, Cuba, Cyprus, Czechoslovakia, Denmark, Dominican Republic, Ecuador, Ethiopia, Federation of Malaya,

Finland, Ghana, Greece, Guinea, Haiti, Hungary, India, Indonesia, Iran, Iraq, Ireland, Israel, Italy, Japan, Lebanon, Liberia, Libya, Madagascar, Mali, Mexico, Morocco, Nepal, Netherlands, New Zealand, Niger, Nigeria, Norway, Pakistan, Panama, Paraguay, Peru, Philippines, Poland, Romania, Saudi Arabia, Senegal, Somalia, Sudan, Sweden, Thailand, Togo, Tunisia, Turkey, Ukrainian Soviet Socialist Republic, Union of Soviet Socialist Republics, United Arab Republic, United States of America, Upper Volta, Uruguay, Venezuela, Yemen, Yugoslavia.

Against: None.

Abstaining: Australia, France, Portugal, Spain, United Kingdom of Great Britain and Northern Ireland.

The third, fourth and fifth preambular paragraphs of the draft resolution were adopted by 70 votes to 1, with 9 abstentions.

The sixth preambular paragraph with the amendment (A/C.4/L.681, paragraph 1) proposed by Nepal and accepted by the co-sponsors was adopted by a roll-call vote of 83 votes to none, with 4 abstentions. The voting was as follows:

In favour: Afghanistan, Albania, Argentina, Australia, Austria, Belgium, Bolivia, Brazil, Bulgaria, Burma, Byelorussian Soviet Socialist Republic, Cambodia, Cameroun, Canada, Central African Republic, Ceylon, Chad, Chile, China, Colombia, Congo (Brazzaville), Congo (Leopoldville), Costa Rica, Cuba, Cyprus, Czechoslovakia, Denmark, Dominican Republic, Ecuador, Ethiopia, Federation of Malaya, Finland, France, Ghana, Greece, Guinea, Haiti, Hungary, India, Indonesia, Iran, Iraq, Ireland, Israel, Italy, Japan, Lebanon, Liberia, Libya, Madagascar, Mali, Mexico, Morocco, Nepal, Netherlands, New Zealand, Niger, Nigeria, Norway, Pakistan, Panama, Paraguay, Peru, Philippines, Portugal, Saudi Arabia, Senegal, Somalia, Spain, Sudan, Sweden, Thailand, Togo, Tunisia, Turkey, United Arab Republic, United Kingdom of Great Britain and Northern Ireland, United States of America, Upper Volta, Uruguay, Venezuela, Yemen, Yugoslavia.

Against: None.

Abstaining: Poland, Romania, Ukrainian Soviet Socialist Republics,
Union of Soviet Socialist Republics.

Operative paragraph 7 of the draft resolution was adopted by 66 votes to 1, with 16 abstentions.

The draft resolution as a whole, as amended, was adopted by a roll-call vote of 83 to 1, with 3 abstentions. The voting was as follows:

In favour: Afghanistan, Albania, Argentina, Australia, Austria, Bolivia, Brazil, Bulgaria, Burma, Byelorussian Soviet Socialist Republic, Cambodia, Cameroun, Canada, Central African Republic, Ceylon, Chad, Chile, China, Colombia, Congo (Brazzaville), Congo (Leopoldville), Costa Rica, Cuba, Cyprus, Czechoslovakia, Denmark, Dominican Republic, Ecuador, Ethiopia, Federation of Malaya, Finland, Ghana, Greece, Guinea, Haiti, Hungary, India, Indonesia, Iran, Iraq, Ireland, Israel, Italy, Japan, Lebanon, Liberia, Libya, Madagascar, Mali, Mexico, Morocco, Nepal, Netherlands, New Zealand, Niger, Nigeria, Norway, Pakistan, Panama, Paraguay, Peru, Philippines, Poland, Romania, Saudi Arabia, Senegal, Somalia, Sudan, Sweden, Thailand, Togo, Tunisia, Turkey, Ukrainian Soviet Socialist Republic, Union of Soviet Socialist Republics, United Arab Republic, United Kingdom of Great Britain and Northern Ireland, United States of America, Upper Volta, Uruguay, Venezuela, Yemen, Yugoslavia.

Against: Belgium.

Abstaining: France, Portugal, Spain.

25. The text of the draft resolution is set forth in paragraph 30 of the present report as draft resolution I.

II. Land tenure and agrarian reform in Ruanda-Urundi

26. At the 1136th meeting, Bolivia submitted a draft resolution (A/C.4/L.679) which proposed that the General Assembly should: (1) recommend that the Administering Authority should urgently request the United Nations and the specialized agencies, under the technical assistance programmes, to dispatch

an expert mission to study the problem of land tenure and utilization in Ruanda-Urundi in co-operation with the local authorities with a view to determining the extent to which the present system is prejudicial to the Territory's economic and social development, and to recommending corrective measures; and (2) express the hope that the Technical Assistance Board and the specialized agencies concerned would give favourable consideration to such a request.

27. The draft resolution was considered by the Committee at its 1137th to 1140th meetings. At the last of these meetings, Mexico joined as a co-sponsor.

28. At the same meeting, the Committee adopted the joint draft resolution unanimously.

29. The text of the draft resolution is set forth in paragraph 30 of the present report as draft resolution II.

Recommendations of the Fourth Committee

30. The Fourth Committee therefore recommends to the General Assembly the adoption of the following draft resolutions:

Draft resolution I

Question of the future of Ruanda-Urundi

The General Assembly,

Bearing in mind the provisions of the General Assembly's Declaration on the granting of independence to colonial countries and peoples,

Recalling its resolutions 1579 (XV) and 1580 (XV) concerning the future of the Trust Territory of Ruanda-Urundi,

Having received the Interim Report of the United Nations Commission appointed under resolution 1579 (XV),^{1/}

Regretting the failure of the Administering Authority to implement fully and effectively the terms of resolution 1579 (XV), the resistance to such implementation by the local representatives of the Administering Authority in Ruanda-Urundi, and their failure to co-operate fully and effectively with the United Nations Commission for Ruanda-Urundi,

^{1/} A/4706 and Add.1.

Regretting the de facto recognition by the Administering Authority of governmental bodies in Ruanda which were established by irregular and unlawful means and which cannot be regarded as fully representative of all segments of the population in the absence of any free and fair elections on the basis of direct universal adult suffrage as envisaged in resolution 1579 (XV),

Regretting also the setting up of governmental bodies in Urundi on the basis of communal elections contrary to the assurances given by the Administering Authority that communal elections were purely administrative and had no political character,

Noting the several statements of the representatives of the Administering Authority conveying assurances that it will co-operate fully with the United Nations in Ruanda-Urundi,

Having heard the views of the petitioners from Ruanda-Urundi,

1. Expresses its appreciation to the members of the United Nations Commission for Ruanda-Urundi for their conscientious discharge of the duties entrusted to them under resolutions 1579 (XV) and 1580 (XV);

2. Calls upon the Government of Belgium as the Administering Authority to ensure that the provisions of resolution 1579 (XV) are fully implemented by their representatives in Ruanda-Urundi before the legislative elections;

3. Recognizes that the Government of Belgium is alone responsible for the administration of the Trust Territory of Ruanda-Urundi and accountable to the United Nations, and that its responsibilities as the Administering Authority cannot in any way be abdicated to local political bodies and leaders until after appropriate democratic institutions have been set up and the Trusteeship Agreement terminated, all with the approval of the United Nations;

4. Considers it necessary that, pending the establishment of popular governments on the basis of the legislative elections to be held in 1961, broad-based caretaker governments be constituted immediately in both parts of the Trust Territory to attend to current affairs of administration and to act in strict conformity with the obligations of the Administering Authority for the implementation of the resolutions of the General Assembly;

5. Declares that it is clearly the obligation and the responsibility of the Administering Authority to create the necessary conditions and atmosphere for the proper conduct of the national elections and not to permit any local authorities to impede the implementation of the resolutions of the General Assembly;

6. Decides that the referendum on the question of the Mwami, contemplated in resolution 1580 (XV), and the legislative elections in Ruanda-Urundi should be held in the month of August 1961 on the basis of direct universal adult suffrage, under the supervision of the United Nations, and that these be organized by the Administering Authority in full consultation with the United Nations Commission for Ruanda-Urundi, actual dates to be fixed after mutual consultation in the light of the prevailing circumstances;

7. Decides further that the questions to be put at the referendum on the question of the Mwami in Ruanda should be the following:

"1. Do you wish to retain the institution of the Mwami in Ruanda?"

"2. If so, do you wish Kigeli V to continue as the Mwami of Ruanda?"

8. Requests the United Nations Commission, composed of three members elected by the General Assembly on 20 December 1960 hereafter to be designated United Nations Commissioners, to return to Ruanda-Urundi at the earliest possible time to assist and advise the Administering Authority in the full and proper implementation of resolution 1579 (XV) and the present resolution, and to perform the other tasks entrusted to it;

9. Notes the information given by the representative of the Administering Authority concerning measures of amnesty already implemented, and recommends that:

(a) Full and unconditional amnesty, as envisaged in resolution 1579 (XV), be immediately granted by the Administering Authority;

(b) The few remaining cases which, in the Administering Authority's view, are guilty of "very grave crimes" be examined by a Special Commission composed of the representatives of three Member States to be elected by the General Assembly with a view to securing their release from prison or return from abroad in the full implementation of the General Assembly's recommendation concerning amnesty not later than two months before the national elections;

10. Notes the observations contained in paragraphs 199-203 of the Interim Report of the United Nations Commission for Ruanda-Urundi and calls upon the Administering Authority to observe strictly its international obligations under the Trusteeship Agreement;

11. Requests the Administering Authority to ensure that the material conditions essential to the successful discharge by the United Nations Commissioners of their responsibilities, such as housing, office space, travel facilities, information and the free use of official broadcasting facilities etc. are provided, and that the local authorities co-operate fully with them;

12. Requests the Commission to submit a report on the implementation of this resolution at the Assembly's sixteenth session;

13. Decides to maintain this item on the agenda of the present session, without closing the debate thereon, and authorizes the United Nations Commission, in the event that the performance of its duties be hindered through deliberate obstruction or lack of requisite co-operation from any quarter, to return to Headquarters and request the President of the General Assembly to reconvene the Assembly immediately to consider further measures essential to the discharge of the United Nations obligations with respect to the Trust Territory of Ruanda-Urundi;

14. Calls upon the Administering Authority to rescind legislative order No. 221/296 of 25 October 1960, so as to ensure that there is no unwarranted interference with the exercise of public freedom and that no persons may be removed or detained without recourse to due process of law;

15. Reiterates its conviction that the best future for Ruanda-Urundi lies in the accession to independence of that Territory as a single, united and composite State;

16. Considers that the full implementation of all the provisions of this resolution will enable the General Assembly at its sixteenth session to consider the termination of the Trusteeship Agreement at the earliest possible date.

Draft resolution II

Land tenure and agrarian reform in Ruanda-Urundi

The General Assembly,

Recalling that the United Nations Visiting Mission to Ruanda-Urundi, 1960, stated in its report that "since the November 1959 disturbances the question of the necessary changes in the land tenure system has become even more urgent", and that "the present position represents an obstacle to lasting peace in the country and impedes the rational utilization of land, without which agriculture and stock-breeding cannot properly develop",

Recalling that the Trusteeship Council at its twenty-sixth session adopted the following recommendation:

"The Council, noting that basic reforms are needed in the land tenure system of the Trust Territory, expresses the hope that the new representative bodies to be constituted in Ruanda-Urundi will give urgent consideration to these problems,"

Recalling that the Trusteeship Council and the Committee on Rural Economic Development have in the past made various studies of the problem of population, land utilization and land tenure in Ruanda-Urundi,

Bearing in mind that the majority of the petitioners are agreed that this problem is of vital importance to the Territory,

Considering that a satisfactory land tenure system is essential to the peaceful evolution and satisfactory economic development of newly independent territories,

1. Recommends that the Administering Authority urgently request the United Nations and the specialized agencies, under the technical assistance programmes, to dispatch an expert mission to study the problem of land tenure and land utilization in Ruanda-Urundi in co-operation with the local authorities with a view to determining how far the present system is prejudicial to the Territory's economic and social development, and to recommend corrective measures;

2. Expresses the hope that the Technical Assistance Board and the specialized agencies concerned will give favourable consideration to such a request.