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ACTION AF-01

INFO	LOG-00	CIAE-00	C-01	OASY-00	DODE-00	DOEE-00	EUR-01
	HA-09	H-01	TEDE-00	INR-00	IO-16	LAB-01	L-01
	ADS-00	NSAE-00	NSCE-00	OIC-02	OMB-01	PA-01	PM-01
	PRS-01	P-01	SNP-00	SP-00	SS-00	TRSE-00	T-00
	USIE-00	RPE-01	/039W				

-----2C22BC 041647Z /38

O 041639Z MAR 94
FM AMEMBASSY KIGALI
TO SECSTATE WASHDC IMMEDIATE 5870
INFO AMEMBASSY BRUSSELS
AMEMBASSY BUJUMBURA
AMEMBASSY DAR ES SALAAM
AMEMBASSY KAMPALA
AMEMBASSY KINSHASA
AMEMBASSY NAIROBI
AMEMBASSY PARIS
USDAO YAOUNDE
USCINCEUR VAHINGEN GE//ECJ4-SAA//
USMISSION USUN NEW YORK

C O N F I D E N T I A L SECTION 01 OF 02 KIGALI 00934

BRUSSELS FOR DUBROW
PARIS FOR PERLOW
YAOUNDE FOR DATT

E.O. 12356: DECL: OADR

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TAGS: PGOV, RW
SUBJECT: TRANSITION INSTITUTIONS: THE DIALOGUE
CONTINUES

REF: KIGALI 0933

1. CONFIDENTIAL - ENTIRE TEXT.

2. WHILE THE RWANDAN PATRIOTIC FRONT (RPF) HAS
PUBLICLY AND FIRMLY REJECTED RESULTS OF ALL-PARTY
MEETINGS 2/25 AND 2/27 CHAIRED BY PRESIDENT

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HABYRIMANA (REFTEL), IT HAS NOT BROKEN CONTACT WITH GOVERNMENT OFFICIALS AND PARTY LEADERS. RPF VICE PRESIDENT MAZIMHAKA HAS BEEN IN TOWN 3/1-3/3 IN MEETINGS WITH THE PRIME MINISTERS, PARTY OFFICIALS, PRESIDENTIAL COUNSELORS, AND UN OFFICIALS. JUST BEFORE MAZIMHAKA RETURNED TO RPF HEADQUARTERS AT MULINDI, UN MINISTER BOOH BOOH AND TANZANIAN FACILITATOR TAMBWE MET WITH PRESIDENT HABYRIMANA. WE DO NOT KNOW IF MAZIMHAKA TOOK A DEAL BACK WITH HIM TO MULINDI.

3. PRIME MINISTER-DESIGNATE TWAGIRAMUNGU BRIEFED ME 3/3 ON THE LATEST DEVELOPMENTS. HE HAD ARRANGED A COMPROMISE IN WHICH THE NDASINGWA FACTION OF THE LIBERAL PARTY WOULD ACCEPT FIVE DEPUTIES FROM THE MUGENZI FACTION WHILE KEEPING SIX OF THEIR OWN. IN RETURN, MINISTER NDASINGWA HAD INSISTED, AS HE DID AT ALL-PARTY MEETINGS 2/25 AND 2/27, THAT HIS FACTION GET TWO MINISTRIES, PRESUMABLY HIS OWN MINISTRY OF LABOR AFFAIRS AND THE MINISTRY OF JUSTICE. LIBERAL

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PARTY PRESIDENT MUGENZI AND HIS PRESIDENTIAL BACKERS ARE NOT YET WILLING TO DEAL AWAY THE MINISTRY OF JUSTICE WHERE MUGENZI'S POLITICAL MENTOR (AND FORMER CENTRAL COMMITTEE MEMBER OF THE MRND) IS HAPPILY ENSCONCED.

4. I SUGGESTED TO THE PRIME MINISTER, AS I HAD TO PRESIDENTIAL CABINET DIRECTOR RUHIGIRA TWO DAYS EARLIER, THAT BOTH MUGENZI AND LANDO MIGHT AGREE TOGETHER ON SOME THIRD MINISTERIAL CANDIDATE GENERALLY ACCEPTABLE TO RWANDAN POLITICIANS. RUHIGIRA SAID IT WOULD BE DIFFICULT TO MOVE THE CURRENT MINISTER. THE PRIME MINISTER CLAIMED IT WOULD BE NEXT TO IMPOSSIBLE TO FIND AN INDEPENDENT, COMPROMISE CANDIDATE. NONETHELESS, HE ARGUED THAT, SINCE HE HAD NOW CONSULTED WITH BOTH FACTIONS, HE SHOULD EXERCISE HIS RIGHT AS PRIME MINISTER-DESIGNATE TO NAME THE JUSTICE MINISTER OF HIS CHOICE. THE PRIME MINISTER DERIDED THE NOTION PROPAGATED BY THE PRESIDENT'S PARTY AND ADVISORS THAT PUTTING A TUTSI IN THAT OFFICE COULD BRING ABOUT CIVIL WAR.

5. IN BRIEFING OF THE WESTERN OBSERVER GROUP, GENERAL DALLAIRE REPORTED THAT HE HAD BEEN IN CONTACT

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WITH BRITISH HIGH COMMISSIONER CLAY IN KAMPALA WHO HAD PRESENTED HIS CREDENTIALS TO PRESIDENT HABYARIMANA 2/25. ACCORDING TO DALLAIRE, HIGH COMMISSIONER CLAY MET WITH MUSVENI 3/1 AND AT UN OFFICIALS' REQUEST URGED MUSVENI TO ENCOURAGE RPF TO KEEP TALKING AND WORKING FOR INSTALLATION OF TRANSITION INSTITUTIONS. A RWANDAN MINISTRY OF
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DENENSE OFFICIAL TOLD DALLAIRE THAT MUSVENI MET WITH RPF AT MBARARA LATE 3/1.

6. DISCUSSIONS OF THE WESTERN OBSERVER GROUP WITH UN OFFICIALS 3/2 CONCLUDED THAT THE JUSTICE MINISTRY SEEMED TO BE THE MAJOR STUMBLING BLOC TO COMPROMISE AMONG THE PARTIES AND THE INSTALLATION OF INSTITUTIONS. NONE WERE CONFIDENT ABOUT RPF INTENTIONS, GIVEN THE LEVEL OF THEIR PIQUE AT BEING EXCLUDED FROM RECENT ALL-PARTY DISCUSSIONS IN

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KIGALI. UN MINISTER BOOH BOOH AND GENERAL DALLAIRE
IN THEIR 2/2 MEETINGS WITH RPF AT MULINDI FOUND THEM
VERY INSISTENT ON THEIR POSITION, EVEN WHILE
PROCLAIMING THAT THEY DID NOT INTEND TO RESUME
HOSTILITIES.

7. COMMENT. THE COUNCIL OF GOVERNMENT HAS BEEN
MEETING ALL DAY 3/4. SINCE THE COUNTRY SEEMS CALM
AND KIGALI IS AGAIN BUSTLING, WE HAVE TO ASSUME THAT
THE COUNCIL IS DISCUSSING THE POLITICAL IMPASSE. IT
REMAINS TO BE SEEN WHETHER THE GOVERNMENT WILL COME
OUT WITH COMPROMISE THAT THE RPF CAN ACCEPT, OR A
COMMUNIQUE THAT WILL AGAIN SET RPF'S TEETH ON EDGE.
IN SPITE OF RPF ASSURANCES TO UN OFFICIALS AND TO
MYSELF THAT THEY DO NOT WANT TO FIGHT AND ARE WILLING
TO COMPROMISE (AS LONG AS COMPROMISES DO NOT CHANGE
THE POLITICAL EQUILIBRIUM OF THE ARUSHA ACCORDS), WE
HESITATE TO HAZARD A BET ON RPF'S REAL INTENTIONS.
END COMMENT.

8. EMBASSY CONTINUES DAILY SECURITY BRIEFS ON

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RADIO/WARDEN NET URGING CAUTION AND RESPECT FOR THE
CURFEW NOW SET FOR 10 PM TO 5 AM. RAWSON

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