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RELEASED IN PART
B1, 1.4(B), 1.4(D)

PAGE 01 USUN N 02667 01 OF 04 290207Z
ACTION IO-16

INFO	LOG-00	AF-01	CIAE-00	OASY-00	H-01	TEDE-00	INR-00
	JUSE-00	LAB-01	L-01	ADS-00	NSAE-00	OIC-02	OMB-01
	PA-01	PM-00	PRS-01	P-01	SNP-00	SP-00	SS-00
	TRSE-00	T-00	USIE-00	PMB-00	DRL-09	G-01	/036W

-----56EC4B 290207Z /38

P 290116Z JUN 94
 FM USMISSION USUN NEW YORK
 TO SECSTATE WASHDC PRIORITY 7384
 INFO WHITEHOUSE WASHDC PRIORITY
 JOINT STAFF WASHDC PRIORITY
 CJCS WASHDC PRIORITY
 OSD WASHDC PRIORITY

C O N F I D E N T I A L SECTION 01 OF 04 USUN NEW YORK 002667

JOINT STAFF FOR DIR, DIR J5; WHITEHOUSE FOR NSC;
 STATE FOR IO/S; OSD FOR OASD (SR&R) PK/PE, DSAA;

E.O. 12356: DECL: OADR
 TAGS: PREL, MARR, MOPS, OAU, UN, RW
 SUBJECT: RWANDA: UNAMIR CONTRIBUTORS MEETING

1. CONFIDENTIAL - ENTIRE TEXT
2. SUMMARY: USUN MILAD CLONTZ ATTENDED UNAMIR CONTRIBUTORS MEETING 28 JUN. THE MEETING WAS CHAIRED BY UN USYG ANNAN. USUN REVIEWED STATUS OF REQUESTS
CONFIDENTIAL

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PAGE 02 USUN N 02667 01 OF 04 290207Z
 AND ITEMS PROVIDED, NOTED SUBSTANTIAL AMOUNTS OF EQUIPMENT ARE NOW AVAILABLE TO SUPPORT DEPLOYMENT OF ADDITIONAL TROOPS FOR UNAMIR, AND ENCOURAGED OTHERS TO COMMIT RESOURCES ASAP TO UNAMIR REQUIREMENTS. TROOPS AND EQUIPMENT OFFERED WERE WELL BELOW REQUIREMENTS FOR UNAMIR. END SUMMARY.

BACKGROUND

3. IN EARLIER MEETINGS, USYG ANNAN HAD STRESSED THAT

UNITED STATES DEPARTMENT OF STATE
 REVIEW AUTHORITY: ARCHIE M BOLSTER
 CLASSIFICATION: CONFIDENTIAL REASON: 1.4(B), 1.4(D)
 DECLASSIFY AFTER: 25 JUL 2016
 DATE/CASE ID: 06 MAY 2011 201005065

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GHANA WOULD NOT, IN HIS VIEW, ACTUALLY FIELD ADDITIONAL TROOPS WITHOUT THE PROVISION OF US EQUIPMENT. ON A SEPARATE ISSUE, UN MILAD BARIL ADVISED THAT THE ADDITIONAL 40 M113 APCs WERE REQUESTED FOR UNAMIR FROM THE US FOR TWO REASONS. ONE, NO OTHER COUNTRY HAD COME FORTH WITH A SUBSTANTIVE OFFER. TWO, THE UNAMIR FORCE COMMANDER NATURALLY FINDS IT IMPORTANT TO STANDARDIZE HIS MAJOR EQUIPMENT ITEMS TO THE EXTENT POSSIBLE TO FACILITATE MAINTENANCE, LOGISTICS, AND TRAINING.

4. CURRENTLY, OUTH AFRICA HAS OFFERED VEHICLES THAT ARE BEST DESCRIBED AS LIGHTLY ARMORED TRUCKS. THE UN IS CONSIDERING HAVING THE SOUTH AFRICANS EQUIP THE ZIMBABWIAN TROOPS BUT TO USE US APCs WITH THIS FORCE. THE SOUTH AFRICAN VEHICLES WOULD BE UTILIZED TO EQUIP A THIRD (MOTORIZED) BATTALION TO JOIN UNAMIR. FROM WHICH DONOR COUNTRY THIS THIRD BATTALION WILL COME IS NOT YET ESTABLISHED.

28 JUNE MEETING

CONFIDENTIAL

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PAGE 03 USUN N 02667 01 OF 04 290207Z

5. ANNAN OPENED THE MEETING REEMPHASIZING THAT THE FRENCH HAVE DEPLOYED UNDER A HUMANITARIAN MANDATE. UNFORTUNATELY, ACCORDING TO ANNAN UNAMIR STAFF FROM TOGO, EGYPT, SENEGAL, AND CONGO WERE WITHDRAWN FROM KIGALI DUE TO RPF THREATS. THE RPF SAID THAT THESE COUNTRIES WERE MOST LIKELY TO OFFER TROOPS TO THE FRENCH.

6. ANNAN SAID THE BASIC REQUIREMENTS OF UNAMIR REMAIN CONSTANT, BUT HE COMPLAINED THAT EVEN THOUGH 50 COUNTRIES WERE APPROACHED THE RESULTS WERE "DISAPPOINTING." IN HIS OPINION, THE UN WAS "NO WHERE NEAR" DEPLOYING A REINFORCED UNAMIR. ANNAN REEMPHASIZED HIS POINT IN A PAPER TITLED "UNAMIR TROOPS CONTRIBUTION STATUS AS OF 28 JUNE 1994". QUOTE FOLLOWS:

1) THE SECRETARIAT HAS APPROACHED SINCE 12 OF MAY 1994 OVER 50 TROOP CONTRIBUTING COUNTRIES WITH THE FOLLOWING RESULTS AS OF 27 JUNE 1994:

A) SO FAR THE FOLLOWING FIRM COMMITMENTS HAVE

BEEN RECEIVED:

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1) FOR A MECHANIZED INFANTRY BATTALION (800
MILITARY PERSONNEL EACH)

- GHANA AND SENEGAL - WITH SOME LACK OF
EQUIPMENT

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CONFIDENTIAL

PAGE 04 USUN N 02667 01 OF 04 290207Z
- SUB TOTAL: 1,600 MILITARY PERSONNEL

2) FOR A MOTORIZED INFANTRY BATTALION (800
MILITARY PERSONNEL EACH)

- ETHIOPIA WITH EQUIPMENT
- ZAMBIA AND ZIMBABWE - WITHOUT EQUIPMENT
- TUNISIA (500-600 MILITARY PERSONNEL WITH
INDIVIDUAL EQUIPMENT ONLY)
- SUBTOTAL: 3000 MILITARY PERSONNEL
WITHOUT EQUIPMENT)

- CONGO, MALAWI, MALI, AND NIGERIA
- SUBTOTAL: 550 MILITARY PERSONNEL

4) TOTAL NUMBER OF INFANTRY MILITARY PERSONNEL
AVAILABLE 5,150 (REQUIRED 4,000)

5) FOR A SELF-CONTAINED COMMUNICATION COMPANY
(UP TO 350 PERSONNEL). A RECON TEAM IS PRESENTLY IN
RWANDA

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UNCLASSIFIED

PAGE 01 USUN N 02667 02 OF 04 290207Z
ACTION IO-16

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	JUSE-00	LAB-01	L-01	ADS-00	NSAE-00	OIC-02	OMB-01
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-----56EC55 290208Z /38

P 290116Z JUN 94
FM USMISSION USUN NEW YORK
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INFO WHITEHOUSE WASHDC PRIORITY
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OSD WASHDC PRIORITY

C O N F I D E N T I A L SECTION 02 OF 04 USUN NEW YORK 002667

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- CANADA

6) OTHERS

- CANADA: IS PROVIDING TWO C-130 AIRCRAFT
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 USUN N 02667 02 OF 04 290207Z
- FRANCE: 9 LIGHT ARMORED VEHICLES (PANHARD M3)
INDIVIDUAL EQUIPMENT (UNIFORMS, MACHINE GUNS,
AMUNITION (AS A GIFT TO SENEGAL), AND 20 FUEL AND
WATER TRUCKS (SELL
TO UN)
- ITALY: WILL PROVIDE ONE AIRCRAFT (MOST
PROBABLY C-130)
- NETHERLANDS: A FOKKER 27 AT A DATE TO BE
DETERMINED.
- SOUTH AFRICA: 50 APCS (COMMENT: ACTUALLY
LIGHTLY ARMORED TRUCKS. END COMMENT)
- UK: 50 TRUCKS FOR INFANTRY AND CARGO

B) IN THE MEANTIME FIVE COUNTRIES HAVE SHOWN STRONG INTEREST IN PARTICIPATING BUT WITHOUT FIRM COMMITMENT SO FAR.

1) AUSTRALIA: ONE MEDICAL COMPANY. A RECON TEAM WILL BE SENT TO UNAMIR AND UN HQ NEW YORK AFTER 1ST WEEK OF JULY 1994.

2) ITALY: 20 WATER/FUEL TRUCKS

3) ROMANIA: A SURGICAL TEAM (20 PERSONNEL)

4) RUSSIA: 8 TRANSPORT HELICOPTERS AND A NUMBER OF HEAVY TRANSPORT CARGO AIRCRAFT FOR TRANSPORTATION OF TROOPS AND ALSO TO SUPPORT HUMANITARIAN ACTIVITIES.

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CONFIDENTIAL

PAGE 03 USUN N 02667 02 OF 04 290207Z

2. REGARDING INDUCTION OF APCS TO UNAMIR WHICH THE SECRETARIAT IS EXECUTING IS AS FOLLOWS:

A) 30 AMERICAN APCS (OUT OF 50) HAVE ARRIVED IN ENTEBBE. IT IS PLANNED TO INDUCT 6 APCS PER DAY INTO KIGALI STARTING TOMORROW.

B) 10 ADDITIONAL UN APCS FROM UNOSOM WERE AIRLIFTED TO ENTEBBE AND 5 OF THEM ARE PRESENTLY IN KIGALI.

3. REGARDING INDUCTION OF TROOPS TO UNAMIR WHICH THE SECRETARIAT HAS PLANNED SO FAR IS AS FOLLOWS:

A) PLANNED DEPLOYMENT SCHEDULE

CONTINGENT	PRESENTLY IN UNAMIR	MID JULY	END OF JULY	SUBTOTAL
GHANA (INF BAT)	314	486(1)		800
TUNISIA (INF COY)	40	20		60
ZIMBABWE		150(1)	650(1)	800

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(INF BAT)

ETHIOPIA
(INF BAT)

800 (2) 800

CANADA

350 (3) 350

CONFIDENTIAL

CONFIDENTIAL

PAGE 04 USUN N 02667 02 OF 04 290207Z
(COMM UNIT)

SUBTOTAL	354	656	1800	2810
TOTAL	354	1010	2810	

- (1) SUBJECT TO GOVERNMENT'S FINAL DECISION
- (2) SUBJECT TO AIRLIFT DEPLOYMENT CAPABILITY
- (3) SUBJECT TO OPERATIONAL REQUIREMENTS

B) OTHER COUNTRIES HAVE YET TO PROVIDE SUFFICIENT INFORMATION TO ENABLE UN TO PLAN THEIR DEPLOYMENT.

C) PARTICIPATION BY SENEGAL AND CONGO WOULD BE CONSIDERED AFTER THE FRENCH WITHDRAWAL FROM RWANDA .
END QUOTE.

7) AFTER THE STATES REVIEWED THE PAPER, BARIL CONTINUED THAT THE LOGISTICS CONCEPT IS NOW FIRM. HE NOTED THAT THIS WEEKEND THE GHANAIANS WOULD DEPLOY (LATER REFUTED BY THE GHANIAN REP). HE SAID THE MAIN LOGISTICS BASE ISIN ENTEBBE AND THAT THE USG PROVIDED APCS WOULD START MOVING TO KIGALI AT A

CONFIDENTIAL

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CONFIDENTIAL

UNCLASSIFIED

PAGE 01 USUN N 02667 03 OF 04 290207Z
 ACTION IO-16

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	JUSE-00	LAB-01	L-01	ADS-00	NSAE-00	OIC-02	OMB-01
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-----56EC5C 290209Z /38							

P 290116Z JUN 94
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C O N F I D E N T I A L SECTION 03 OF 04 USUN NEW YORK 002667

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RATE OF 6 PER DAY VIA FLATBED TRUCK.

8) REMINDING ALL THAT UNAMIR IS ON TIGHT SCHEDULE
 ANNAN OPENED THE FLOOR:
 - CANADA: NOTED THEIR CONTRIBUTIONS AND HIGHLIGHTED
 CONFIDENTIAL

CONFIDENTIAL

PAGE 02 USUN N 02667 03 OF 04 290207Z
 THEIR CONCERN THAT MORE COUNTRIES NEEDED TO
 CONTRIBUTE. THE REP RELAYED THAT THE RECON TEAM IS
 IN KIGALI TODAY PLANNING THE MID-JULY UNIT
 DEPLOYMENT. THE REP ALSO ASKED IF THE FRENCH COULD
 ELABORATE ON COORDINATION BETWEEN OPERATION
 TURQUOISE AND UNAMIR.

- FRANCE: CAUTIONED THAT NO ONE SHOULD EXPECT
 "SPECTACULAR" RESULTS AS THE FRENCH ARE PURSUING A
 PRUDENT AND SLOW COURSE.

- BARIL ADDED THAT OVER THE LAST 10 DAYS A FRENCH
 OFFICER FROM THE OPERATION HAS BEEN AT THE UN TO

ENSURE COORDINATION. HE ADDED THAT FIELD PHONE NUMBERS HAVE BEEN EXCHANGED AND THAT THE UNAMIR FORCE COMMANDER AND THE FRENCH OPERATIONAL COMMANDER ARE IN CONSTANT CONTACT. BARIL HIGHLIGHTED THAT UNAMIR'S AREA IS KIGALI WHILE THE FRENCH WILL OPERATE WITHIN THE RGF AREAS "AWAY FROM THE CONFRONTATION LINE".

- GHANA: DELIVERED THE BOMBSHELL BY EXPRESSING ITS SURPRISE OF BARIL'S ANNOUNCEMENT THAT THEIR TROOPS WOULD DEPLOY THIS WEEKEND. THE REP EMPHASIZED THAT HIS GOVERNMENT EXPRESSED A "WILLINGNESS" BUT HADN'T "PLEGGED" TO DEPLOY TROOPS. IN HIS WORDS, GHANA WOULD DEPLOY TROOPS WHEN ITS LOGISTICAL NEEDS WERE MET - WHICH WERE BEING HOPEFULLY SUPPLIED BY THE UN AND US.

- ANNAN TOLD THE GHANIAN THAT THE SITUATION HAS
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 USUN N 02667 03 OF 04 290207Z
MOVED QUICKLY AND THAT GHANA NEEDS TO MAKE A
DECISION, AS PHASE 1 DEPENDS ON THEM.

- USG: US MILAD REVIEWED US CONTRIBUTIONS TO DATE,
ADVISED OF REQUEST
S UNDER CONSIDERATION.

- NIGERIA: CORRECTED THE 120 FIGURE AND SAID THEY
WILL DEPLOY 250-300 PERSONNEL WITH EQUIPMENT BY THE
END OF JULY.

- ITALY: STATED THAT IT HAS DONATED \$10 MILLION TO
SUPPORT AGENCIES AND IS AWAITING INFORMATION FROM
ROME ON SUPPLYING THE C-130, 20 WATER TRUCKS, AND A
SMALL MAINTENANCE AND TRAINING TEAM.

- NETHERLANDS: THE REP SAID THE REQUEST FOR THE
FOKKER IS IN THE "UN'S COURT". HE ALSO RELAYED THAT
THE FRENCH HAVE REQUESTED USE OF THE AIRCRAFT. IN
HIS OPINION, IT WOULD BE AVAILABLE TO THE FRENCH IF
IT DID NOT INTERFERE WITH UNAMIR.
FRENCH STRICTLY BECAUSE ITS A HUMANITARIAN MISSION.
HE NOTED THAT SENEGAL "WOULD PARTICIPATE WITH ANY
COUNTRY DOING THIS TYPE OF MISSION - NOT JUST
FRANCE".

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- UK: CONFIRMED THEY WILL SEND 50 TRUCKS

- MALAWI: IN A VERY COMPLAINING TONE, MALAWI SAID THEY ARE WILLING TO DEPLOY 100-120 TROOPS - BUT THEY WILL NEED TO BE UN EQUIPPED.

CONFIDENTIAL

CONFIDENTIAL

PAGE 04 USUN N 02667 03 OF 04 290207Z

- CONGO: THE CONGO REP SAID THEY HAVE TROOPS BUT ALSO NEED EQUIPMENT.

- ANNAN - IN A UNUSUALLY ANGERED TONE - SAID "WE ARE NOT DOING WELL, SO PERHAPS WE WILL GO AROUND THE TABLE AND ASK THOSE THAT ARE PERHAPS TOO SHY TO SHARE THEIR CONTRIBUTIONS". WITH THE EXCEPTION OF SOUTH AFRICA, ALL DEFERRED TO AWAITING INSTRUCTIONS FROM THEIR CAPITALS. SOUTH AFRICA SAID THEY ARE WORKING ON SUPPLYING THE 50 VEHICLES.

- BARIL SAID THE UN CURRENTLY DOES NOT HAVE ENOUGH TO FIELD A REINFORCED UNAMIR.

- ANNAN AGAIN IN NO UNCERTAIN TERMS SAID WHEN THE UN REQUESTS FORCES THAT THEY NEED ARMED AND EQUIPPED UNITS. HE SAID THAT THE MEMBER STATES KNOW THAT THE UN DOES NOT HAVE VAST SUPPLIES OF EQUIPMENT AND THAT WHEN NATIONS ASK THE UN TO FULLY EQUIP THEM THEY ARE SLOWING DOWN THE PROCESS AND TAKING ADVANTAGE OF THE SYSTEM. HE APPEALED FOR ALL THE ATTENDEES TO GO

CONFIDENTIAL

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PAGE 01 USUN N 02667 04 OF 04 290208Z

UNCLASSIFIED

UNCLASSIFIED

ACTION IO-16

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P 290116Z JUN 94
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BACK TO THEIR CAPITALS AND FIND OUT WHAT THEY CAN
 PROVIDE. ANNAN SAID THE UN MAY PROVIDE HEAVY
 EQUIPMENT NOT IN THE COUNTRY'S INVENTORY, BUT AGAIN
 REQUESTED "REASONABLE LISTS".

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 USUN N 02667 04 OF 04 290208Z

9. COMMENTS:

A. TROOP CONTRIBUTORS:

[REDACTED]

MAXIMUM EFFORT SHOULD BE DEVOTED TOWARDS
 THEIR IMMINENT DEPLOYMENT, WITH EXISTING RESOURCES.
 THE PRINCIPLE ITEM REQUESTED BY GHANA, THE APCs, HAS
 BEEN PROVIDED. [REDACTED]

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THE USG SHOULD UNDERLINE ITS APPRECIATION FOR
 GHANA'S PARTICIPATION BUT ALSO USG SUPPORT FOR THE
 UN IN ITS JUDGEMENT AS TO WHAT IT IS WILLING TO
 PROVIDE FOR THE MISSION.

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- ZIMBABWE HAS COMMITTED IN PRINCIPLE BUT NO DEFINITIVE NUMBERS OR DATES HAVE BEEN OFFERED. THEY SHOULD BE URGED TO DO SO. SOUTH AFRICA HAS INDICATED A STRONG INCLINATION TO SUPPORT THE MAJORITY OF THE ZIMBABWEAN NEEDS. CONSIDERATION SHOULD BE GIVEN TO A DEMARCHE IN CAPITALS, FIRST IN SOUTH AFRICA TO SOLIDIFY EQUIPMENT SUPPORT, THEN JOINTLY WITH SOUTH AFRICA TO ZIMBABWE FOR TROOPS AND A TIME TABLE.

- NIGERIA HAS INDICATED WILLINGNESS TO DEPLOY BY THE END OF JULY WITH MINIMUM ADDITIONAL SUPPORT. TUNISIA AND ETHIOPIA HAVE LONG LISTS OF EQUIPMENT REQUIREMENTS AS THE PRICE OF THEIR PARTICIPATION, BUT MAY BE APPROACHABLE BILATERALLY TO REDUCE THEIR LISTS.

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 USUN N 02667 04 OF 04 290208Z
B. EQUIPMENT CONTRIBUTORS: THE FRENCH SHOULD BE STRONGLY ENCOURAGED TO EQUIP THE SENEGALESE BEYOND THEIR TROOPS IN OPERATION TURQUOISE. POTENTIAL MAJOR CONTRIBUTORS WHO WERE MOST EMPHATIC IN SUPPORTING THIS MISSION IN THE SECURITY COUNCIL BUT HAVE YET TO MAKE SUBSTANTIAL CONTRIBUTIONS, AND THUS SHOULD BE CONTACTED IN CAPITALS, INCLUDE NEW ZEALAND, SPAIN, AND CZECHOSLOVAKIA. ADDITIONALLY, NO FIRM COMMITMENTS HAVE BEEN PLEDGED FROM THE FOLLOWING MEMBER STATES WHO ARE LIKELY IN A MATERIAL POSITION TO DO SO AND COULD BE APPROACHED IN CAPITALS: RUSSIA, THE NETHERLANDS, BRAZIL, AUSTRALIA, AND THE PRC.

C. FOR THE USG: THE UN NOW HAS TWO PRIMARY PROBLEMS IN MOUNTING THIS OPERATION. ONE IS THE
E
SHORTAGE OF EQUIPMENT, WHICH THE USG IS ADDRESSING IN LARGE MEASURE. THE OTHER IS THE REPEATED LOSS OF TIME AND INITIATIVE IN DEPLOYING A FORCE. IN LINKING THESE TWO, THE USG CAN ASSIST THE PROCESS BY COMPLETING ITS REVIEW OF OUTSTANDING EQUIPMENT REQUESTS AS EXPEDITIOUSLY AS POSSIBLE AND PROVIDE THE UN, AND OTHERS VIA BILATERAL CONSULTATIONS, A DEFINITIVE LIST OF WHAT THE USG WILL AND WILL NOT PROVIDE. AS LONG AS THE POTENTIAL FOR ADDITIONAL US CONTRIBUTIONS EXISTS, POTENTIAL TROOP AND EQUIPMENT

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DONORS WILL RESIST COMMITTING THEMSELVES. A
DEFINITIVE USG RESPONSE COULD HELP FORCE THE ISSUE
IN A WAY THE UN CANNOT OTHERWISE
ACCOMPLISH. ALBRIGHT

CONFIDENTIAL

UNCLASSIFIED

CONFIDENTIAL

PAGE 04

USUN N 02667 04 OF 04 290208Z

CONFIDENTIAL

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