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ACTION SS-00

RELEASED IN FULL

INFO	LOG-00	ACDA-17	AF-01	AID-01	CIAE-00	SMEC-00	OASY-00
	DOEE-00	ANHR-01	EB-01	EUR-01	OIGO-01	H-01	IMMC-01
	INM-02	TEDE-00	INR-00	IO-16	L-01	ADS-00	NSAE-00
	NSCE-00	OIC-02	OMB-01	PA-02	PM-00	PRS-01	P-01
	SNP-00	SP-00	SR-00	SSO-00	STR-01	TRSE-00	T-00
	USIE-00	DTC-01	PMB-00	PRM-10	PRME-01	DRL-09	G-00

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-----685CFC 161637Z /38

P 161640Z AUG 94
FM USMISSION GENEVA
TO SECSTATE WASHDC PRIORITY 2624
INFO RWANDA COLLECTIVE PRIORITY 0030
USEU BRUSSELS
SECDEF WASHDC//USDP:SO-LIC/USDP:HRA//
JOINT STAFF WASHDC//J-3/J-4/J-5//
USCINCEUR VAIHINGEN GE//ETCC//
JTF SUPPORT HOPE KELLY BARRACKS GE//COS/JOC/J3//
HQJTF SUPPORT HOPE ENTEBBE UGANDA//CMD GP//
HQ JTF PP NAPLES IT//POLAD//
CINCUSAREUR HEIDELBERG GE//AEAGE-0//
CINCUSAFE RAMSTEIN AB GE//CC/DO/DOX/RS//
CINCUSNAVEUR LONDON UK//N3/N31/N5/N7//
COMSOCEUR VAIHINGEN GE
USCINCCENT MACDILL AFB FL//CCJ3//
CINCUSACOM NORFOLK VA
USCINCTRANS SCOTT AFB IL
DLA CAMERON STA VA

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STATE FOR G, PRM, IO, AF, DRL/AAA, PM/ISP
PASS AID FOR A/AID, BHR, BHR/OFDA, BHR/FFP, AFR, PPC
ALSO PASS NSC
NAIROBI FOR DART/RWANDA AND REFCOORD
ROME FOR FODAG
E.O. 12356: N/A
TAGS: PREF, PREL, PHUM, MOPS, MASS, EAID, AORC, RW CG UN
SUBJ: MGRW02: UPDATE ON JOINT AIR CELL PROCEDURES FOR

1. THE UNHCR BURUNDI-RWANDA AIRLIFT COORDINATOR HAS PRODUCED AN UPDATE ON THE PROCEDURES USED BY THE JOINT AIR CELL TO SCHEDULE AIR SHIPMENTS INTO AIRPORTS IN THE REGION. THE AUGUST 10 UPDATE (FULL TEXT, PARA 2) INCLUDES SECTIONS ON THE BACKGROUND OF THE OPERATION, THE ENTEBBE AIRHEAD, HOW PRIORITIES ARE SET (THEY INITIALLY EMANATE FROM DAILY INTER-AGENCY MEETINGS IN THE FIELD), AND PASSENGER MOVEMENTS. GIVEN THE QUERIES THAT VARIOUS OBSERVERS HAVE MADE ABOUT HOW THE JOINT AIR CELL OPERATES, WE CONSIDER IT USEFUL TO PASS ON THE COMPLETE TEXT TO ALL ADDRESSEES.

2. BEGIN TEXT OF UPDATE DATED 8/10/94.

BACKGROUND

- THE OFFICE OF THE UNITED NATIONS HIGH COMMISSIONER FOR REFUGEES (UNHCR) HAS COORDINATED THE HUMANITARIAN
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FLIGHTS INTO GOMA, ZAIRE SINCE 24 JULY 1994, SCHEDULING SUCH HUMANITARIAN FLIGHTS SO THAT PRIORITY IS GIVEN TO THOSE FLIGHTS CARRYING THE MOST URGENTLY NEEDED RELIEF AND GROUND SUPPORT EQUIPMENT NEEDED TO PROVIDE RELIEF TO THE REFUGEES IN EASTERN ZAIRE. TABLES INDICATING THE FLOW OF AIR TRAFFIC INTO GOMA DURING THE LAST 3 WEEKS ARE ATTACHED.

- FLIGHTS HAVE ALSO BEEN SCHEDULED INTO BUKAVU IN THE SOUTH KIVU REGION OF ZAIRE; BUJUMBURA IN BURUNDI, AND INCREASINGLY TO KIGALI IN RWANDA. UNLIKE COMA AIRPORT, WHERE MAJOR REPAIRS AND EXTENSION OF THE RAMP AREAS NEEDED TO INCREASE THE RECEPTION CAPACITY OF THE AIRPORT ARE STILL NEEDED BUT EMERGENCY HUMANITARIAN CARGOES CONTINUE TO BE A HIGHER PRIORITY, THERE IS THUS FAR ADEQUATE CAPACITY FOR FLIGHTS INTO BUKAVU, BUJUMBURA AND KIGALI.

- THE AIRLIFT RECEPTION AND DISTRIBUTION CAPACITY AT BUKAVU IS BEING STRENGTHENED TO ALLOW MORE EFFECTIVE USE TO BE MADE OF THE AIRPORT FOR BENEFICIARIES IN SOUTH

UNC

KIVU, AND PARTICULARLY IN THE NEARBY UVIRA REGION.

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- WITH THE POTENTIAL LARGE SCALE RETURN OF REFUGEES FROM ZAIRE AND OTHER NEIGHBORING COUNTRIES INTO RWANDA, MANY INTERNATIONAL HUMANITARIAN AGENCIES AND NON-GOVERNMENTAL ORGANIZATIONS (NGOS) ARE NOW PLANNING OR SEEKING FLIGHTS INTO KIGALI AIRPORT. THE NEW GOVERNMENT OF RWANDA HAS BEEN SYMPATHETIC TO THE NEED

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FOR INTERNATIONAL USE OF THE AIRPORT FOR HUMANITARIAN RELIEF FLIGHTS, AND THE AIRPORT IS UNDER THE CONTROL OF PERSONNEL OF THE UNITED NATIONS ASSISTANCE MISSION IN RWANDA (UNAMIR). UNHCR HAS OFFERED TO PROVIDE UNAMIR WITH THE INTERNATIONAL INTERFACE WITH AIRCRAFT OPERATORS FLYING ON BEHALF OF THE AGENCIES AND ORGANIZATIONS WISHING TO SCHEDULED HUMANITARIAN FLIGHTS INTO KIGALI, USING THE DONATED EXPERTISE AND COMMUNICATIONS AVAILABLE IN ITS AIR OPERATIONS CELL IN GENEVA (AOCG) - WHICH HAS SUCCESSFULLY COORDINATED THE SARAJEVO AIRLIFT FOR 2 YEARS AND THE HUMANITARIAN FLIGHT SCHEDULING INTO ZAIRE, BURUNDI AND RWANDA DURING THE PAST 3 WEEKS. AS THE NUMBER OF FLIGHTS INTO KIGALI CONTINUES TO INCREASE, IT HAS BEEN PROPOSED THAT DAILY SCHEDULES OF AIR TRAFFIC BE PREPARED THROUGH CLOSE CONSULTATION BETWEEN THE UNAMIR

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NSCE-00 OIC-02 OMB-01 PA-02 PM-00 PRS-01 P-01
SNP-00 SP-00 SR-00 SSO-00 STR-01 TRSE-00 T-00
USIE-00 DTC-01 PMB-00 PRM-10 PRME-01 DRL-09 G-00

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FM USMISSION GENEVA

TO SECSTATE WASHDC PRIORITY 2625

INFO RWANDA COLLECTIVE PRIORITY 0031

USEU BRUSSELS

SECDEF WASHDC//USDP:SO-LIC/USDP:HRA//

JOINT STAFF WASHDC//J-3/J-4/J-5//

USCINCEUR VAIHINGEN GE//ETCC//

JTF SUPPORT HOPE KELLY BARRACKS GE//COS/JOC/J3//

HQJTF SUPPORT HOPE ENTEBBE UGANDA//CMD GP//

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CINCUSAREUR HEIDELBERG GE//AEAGE-0//

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STATE FOR G, PRM, IO, AF, DRL/AAA, PM/ISP

PASS AID FOR A/AID, BHR, BHR/OEDA, BHR/FFP, AFR, PPC

ALSO PASS NSC

NAIROBI FOR DART/RWANDA AND REFCOORD

ROME FOR FODAG

E.O. 12356: N/A

TAGS: PREF, PREL, PHUM, MOPS, MASS, EAID, AORC, RW CG UN

SUBJ: MGRW02: UPDATE ON JOINT AIR CELL PROCEDURES FOR

AIR OPERATIONS STAFF AND AOCC.

THE ENTEBBE AIRHEAD

- UNHCR HAS ESTABLISHED AN AIRHEAD AT ENTEBBE, WHERE
ADDITIONAL AIRLIFT COORDINATION CAN BE UNDERTAKEN IN THE
MISSION AREA. THE UNHCR ENTEBBE OFFICE IS WORKING IN
CLOSE COOPERATION WITH, AND SUPPORTED BY, UNITED STATES

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MILITARY PERSONNEL DEPLOYED TO ENTEBBE ON OPERATION SUPPORT HOPE. WHERE BULK AIR CARGOES REQUIRING LENGTHY UNLOADING ARE SEEKING TO DELIVER RELIEF AID TO THE EMERGENCIES IN ZAIRE, RWANDA, BURUNDI AND THE NEIGHBORING COUNTRIES, SUCH AIRCRAFT WILL BE SCHEDULED INTO ENTEBBE AIRPORT, WHERE THEIR CARGOES WILL BE PALLETIZED FOR ONWARD FLIGHTS IN C130 OR EQUIVALENT AIRCRAFT TEMPORARILY DONATED FOR UNHCR AIRLIFT USE. THIS PROCESS HAS BEEN UNDERWAY FOR THE PAST WEEK. THE UNITED STATES OPERATION SUPPORT HOPE COMMITMENT TO THE UNHCR AIRHEAD IN ENTEBBE INCLUDES THE PROVISION OF C130 FLIGHTS FOR THE UNHCR AIRLIFT.

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- INTERNATIONAL HUMANITARIAN RELIEF FLIGHTS WITH

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PALLETIZED OR CRITICALLY URGENT BULK RELIEF ITEMS WILL CONTINUE TO BE SCHEDULED TO COMA OR OTHER BENEFICIARY AIRPORTS. FLIGHTS WHICH ARE UNABLE TO OBTAIN A SCHEDULED SLOT INTO GOMA OR KIGALI, OR ANY FLIGHTS WHICH ARE DIVERTED FROM THESE AIRPORTS, WILL BE SCHEDULED INTO ENTEBBE FOR RESCHEDULING OR UNLOADING AS REQUIRED., THE AIRPORTS OF COMA FOR BENEFICIARIES IN THE NORTH KIVU REGION OF ZAIRE AND BAKAVU FOR BENEFICIARIES IN THE BUKAVU AREA; KIGALI FOR BENEFICIARIES IN RWANDA; AND BUJUMBURA FOR BENEFICIARIES IN BURUNDI AND FOR BENEFICIARIES IN UVIRA, SOUTH KIVU IN ZAIRE, HAVE BEEN DESIGNED BENEFICIARY AIRPORTS IN THE UNHCR AIRLIFT.

- FROM 6 AUGUST 1994, BOTH THE DAILY SCHEDULE OF HUMANITARIAN FLIGHTS INTO ENTEBBE, AND THE C130 EQUIVALENT ONWARD HUMANITARIAN FLIGHTS FROM ENTEBBE TO THE BENEFICIARY REPORTS, WILL BE COORDINATED BETWEEN UNHCR AOCG, UNHCR ENTEBBE, OPERATION SUPPORT HOPE PERSONNEL AT ENTEBBE, AND OTHER AIRCRAFT OPERATIONS RESPONDING TO THE ABOVE HUMANITARIAN CRISES.

AIRLIFT CONTRIBUTORS

- UNITED KINGDOM, GERMAN, CANADIAN, NEW ZEALAND AND UNITED STATES AIRCRAFT ARE ALREADY PARTICIPATING IN THE UNHCR HUMANITARIAN FLIGHTS FROM ENTEBBE. A NETHERLANDS C130 IS EXPECTED TO JOIN IN THE NEXT WEEK, AND INTEREST

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IN PROVIDING ADDITIONAL AIRCRAFT HAS BEEN SHOWN BY
BRAZIL AND PORTUGAL. THE UNITED STATES OPERATION
SUPPORT HOPE COMMITMENT TO PROVIDE UP TO 11 C130
FLIGHTS/DAY TO THE BENEFICIARY AIRPORTS, TO SUPPLEMENT
THE FLIGHTS BY AIRLIFT DONATED AIRCRAFT.

PRIORITIES

- THE AIRLIFT CONTINUES TO SEEK TO SCHEDULE ALL
HUMANITARIAN FLIGHTS DIRECTLY TO THE BENEFICIARY
AIRPORTS, AND TO ENSURE THAT DONORS ARE AWARE OF THE
MOST URGENT NEEDS OF THE BENEFICIARY GROUPS. WHERE THE
RECEPTION CAPACITY OF COMA OR OTHER BENEFICIARY AIRPORTS
IS SUCH THAT THE DAILY NUMBER OF ARRIVALS IS INADEQUATE
FOR THE NUMBER OF FLIGHTS SEEKING TO DELIVER RELIEF AID,

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INM-02 TEDE-00 INR-00 IO-16 L-01 ADS-00 NSAE-00
NSCE-00 OIC-02 OMB-01 PA-02 PM-00 PRS-01 P-01
SNP-00 SP-00 SR-00 SSO-00 STR-01 TRSE-00 T-00
USIE-00 DTC-01 PMB-00 PRM-10 PRME-01 DRL-09 G-00
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FM USMISSION GENEVA
TO SECSTATE WASHDC PRIORITY 2626

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INFO RWANDA COLLECTIVE PRIORITY 003 UNCLASSIFIED

USEU BRUSSELS

SECDEF WASHDC//USDP:SO-LIC/USDP:HRA//

JOINT STAFF WASHDC//J-3/J-4/J-5//

USCINCEUR VAHINGEN GE//ETCC//

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ROME FOR FODAG

E.O. 12356: N/A

TAGS: PREF, PREL, PHUM, MOPS, MASS, EAID, AORC, RW CG UN

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THE AOCG WILL CONTINUE TO GIVE THE EARLIEST POSSIBLE

ARRIVAL TO THOSE WITH THE HIGHEST PRIORITY CARGOES. IN

THE CASE OF KIGALI AIRPORT IT HAS BEEN PROPOSED THAT THE

UNC

OFFICE OF THE SPECIAL REPRESENTATIVE OF THE SECRETARY
GENERAL FOR RWANDA SHOULD PRIORITIZE WHERE NECESSARY
BETWEEN HUMANITARIAN, PEACEKEEPING AND CIVILIAN FLIGHTS.

- THE PRIORITY NEEDS OF THE BENEFICIARIES ARE
ESTABLISHED BY DAILY INTER-AGENCY MEETINGS IN FIELD
LOCATIONS. THE AOCG USES 4 GENERAL CATEGORIES OF NEEDS,
WITHIN WHICH RELIEF ITEM PRIORITIES CAN ALSO BE
CHANGED. THESE 4 CATEGORIES ARE FOOD AID, NON FOOD
ITEMS, MEDICINES AND OTHER MEDICAL RESOURCES, AND GROUND
SUPPORT EQUIPMENT AND LOGISTIC RESOURCES, HOWEVER SOME

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FLEXIBILITY IS NECESSARY WITHIN THESE CATEGORIES.

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- AT THE TIME OF REPORTING, THE FOLLOWING PRIORITIES
ARE BEING APPLIED WHEREVER NECESSARY:

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GOMA

-
- A) WATER DISTRIBUTION EQUIPMENT AND ITEMS FOR THE TREATMENT OF DYSENTERY AND CHOLERA, EXCAVATORS, GRADER AND BULLDOZER AND TRUCKS FOR BURIALS AND SANITATION;
 - B) FOOD AID - HIGH PROTEIN BISCUITS, THEN OTHER COMMODITIES;
 - C) MEDICINES AND OTHER MEDICAL RESOURCES, OTHER THAN AT (A) ;
 - D) NON FOOD ITEMS - BARBED WIRE FOR AIRPORT SECURITY, PLASTIC SHEETING, RUBB HALLS;
 - E) GROUND SUPPORT AND LOGISTIC RESOURCES.

BUKAVU

-
- A) FOOD AID - HIGH PROTEIN BISCUITS, THEN OTHER COMMODITIES;
 - B) NON FOOD ITEMS - BLANKETS, JERRY CANS, PLASTIC SHEETING, WATER DISTRIBUTION/PURIFICATION EQUIPMENT, THEN OTHER COMMODITIES;
 - C) GROUND SUPPORT AND LOGISTIC RESOURCES;
 - D) MEDICINES AND OTHER MEDICAL RESOURCES.

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KIGALI

-
- A) GROUND SUPPORT AND LOGISTIC RESOURCES - 4X4

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VEHICLES, RUBB HALLS, WATER TANKERS/STORAGE BLADDERS,
AMBULANCES WITH MEDICAL STAFF, FRIDGES, GENERATORS, THEN
OTHER COMMODITIES;

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B) NON FOOD ITEMS - BLANKETS, JERRY CANS, KITCHEN
SETS, PLASTIC SHEETING, THEN OTHER COMMODITIES;

C) FOOD AID - HIGH PROTEIN BISCUITS, HUMANITARIAN
DAILY RATIONS, THEN OTHER COMMODITIES;

D) MEDICINES AND OTHER MEDICAL RESOURCES.

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P 161640Z AUG 94
FM USMISSION GENEVA
TO SECSTATE WASHDC PRIORITY 2627
INFO RWANDA COLLECTIVE PRIORITY 0033
USEU BRUSSELS
SECDEF WASHDC//USDP:SO-LIC/USDP:HRA//
JOINT STAFF WASHDC//J-3/J-4/J-5//
USCINCEUR VAIHINGEN GE//ETCC//
JTF SUPPORT HOPE KELLY BARRACKS GE//COS/JOC/J3//
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CINCUSAREUR HEIDELBERG GE//AEAGE-0//

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CINCUSAFE RAMSTEIN AB GE//CC/DO/DOX/RS//
 CINCUSNAVEUR LONDON UK//N3/N31/N5/N7//
 COMSOCEUR VAIHINGEN GE
 USCINCCENT MACDILL AFB FL//CCJ3//
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 TAGS: PREF, PREL, PHUM, MOPS, MASS, EAID, AORC, RW CG UN
 SUBJ: MGRW02: UPDATE ON JOINT AIR CELL PROCEDURES FOR

BUJUMBURA

-
- A) NON FOOD ITEMS - BLANKETS, JERRY CANS, KITCHEN SETS, PLASTIC SHEETING, THEN OTHER COMMODITIES;
 - B) GROUND SUPPORT AND LOGISTIC RESOURCES;
 - C) MEDICINES AND OTHER MEDICAL RESOURCES;
 - D) FOOD AID - HIGH PROTEIN BISCUITS, THEN OTHER COMMODITIES.

- IT IS ESSENTIAL THAT FULL DETAILS OF AIRLIFT CARGOES ARE NOTIFIED TO THE AOCG AND THE UNHCR ENTEBBE AIRHEAD SO THAT PRIORITIZATION CAN BE EFFECTIVE.

PASSENGER MOVEMENT

-
- THE LIMITED LOGISTIC INFRASTRUCTURE OF THE MISSION
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AREA, AND OF THE INTERNATIONAL FIELD PERSONNEL
RESPONDING TO THE CRISES, MAKES IT UNACCEPTABLE FOR
CIVILIAN RELIEF AGENCIES TO HAVE TO PROVIDE
ADMINISTRATIVE SUPPORT TO VISITORS OR ANYONE NOT
DIRECTLY CONTRIBUTING TO THE RELIEF OPERATION.

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- LIMITATIONS AT THE BENEFICIARY AIRPORTS ALSO MAKE
IT NECESSARY FOR HUMANITARIAN FLIGHTS TO MOVE PERSONNEL
OF RELIEF AGENCIES INTO AND OUT OF THE MISSION AREA,
REDUCING LIGHT AIRCRAFT FLIGHTS AND COSTS TO AGENCIES

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AND ORGANIZATIONS. THE GOVERNMENTS OF GERMANY, THE
UNITED STATES AND NEW ZEALAND HAVE EXCEPTIONALLY AGREED
TO CARRY AUTHORIZED HUMANITARIAN PASSENGERS ON THEIR
RELIEF AIRCRAFT, AND IT IS HOPED THAT OTHER UNHCR
AIRLIFT CONTRIBUTORS WILL JOIN IN PROVIDING THIS SERVICE.

- THE CONTRIBUTING GOVERNMENTS TO THE UNHCR AIRLIFT,
CHARTERED OPERATORS CARRYING OUT FLIGHTS OF HUMANITARIAN
RELIEF TO OR WITHIN THE MISSION AREA, AND THE PILOTS OF
ANY AIRCRAFT WHICH OFFERS TO CARRY HUMANITARIAN
PASSENGERS, RESERVE THE DECISION ON CARRIAGE OF ANY
PASSENGER.

- PRIORITY WILL BE GIVEN TO THE PERSONNEL OF UNITED
NATIONS AGENCIES AND RECOGNIZED NGOS.

- EXCEPTIONALLY, MEMBERS OF THE PRESS WHO ARE
AUTHORIZED BY THE PRESS INFORMATION SECTION AT UNHCR
HEADQUARTERS, MAY ALSO BE CARRIED AS PASSENGERS ON
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AIRLIFT FLIGHTS UNDER THE SERVICE DESCRIBED ABOVE.

- THE UNHCR HUMANITARIAN AIRLIFT HAS OFFERED TO
PROVIDE A PASSENGER COORDINATION SERVICE FOR THE
HUMANITARIAN AIRLIFT FLIGHTS, IN COOPERATION WITH THE
ABOVE AIRCRAFT OPERATORS. IT IS PROPOSED THAT THIS
COORDINATION WILL BE PROVIDED THROUGH THE FOLLOWING
PERSONNEL:

- UNHCR ENTEBBE
- -----
- MR. MARK PRUTSAILS

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- TEL: PLUS 871.175.4522
- FAX: TBC

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FM USMISSION GENEVA
TO SECSTATE WASHDC PRIORITY 2628
INFO RWANDA COLLECTIVE PRIORITY 0034
USEU BRUSSELS
SECDEF WASHDC//USDP:S0-LIC/USDP:HRA//
JOINT STAFF WASHDC//J-3/J-4/J-5//
USCINCEUR VAIHINGEN GE//ETCC//
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COMSOCEUR VAIHINGEN GE
USCINCCENT MACDILL AFB FL//CCJ3//
CINCUSACOM NORFOLK VA
USCINCTRANS SCOTT AFB IL
DLA CAMERON STA VA

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ROME FOR FODAG
E.O. 12356: N/A
TAGS: PREF, PREL, PHUM, MOPS, MASS, EAID, AORC, RW CG UN
SUBJ: MGRW02: UPDATE ON JOINT AIR CELL PROCEDURES FOR
- UNHCR FRANKFURT

-
- MS. ANGELA JOHNSTON
- TEL: PLUS 49.69.6998191
- FAX: PLUS 49.69.6998194

- UNHCR GENEVA, NGO SECTION

-
- MR. LINO BORDIN
- TEL: PLUS 41.22.7398234
- FAX: PLUS 41.22.7398789

RMA: UNCL

- PI SECTION, MS. LALA CAMERE
- TEL: PLUS 41.22.7398804
- FAX: PLUS 41.22.7398805

- THE UNITED STATES GOVERNMENT HAS STATED THAT ONLY
UNDER EXTENUATING CIRCUMSTANCES WILL TRAVEL ABROAD
USG-FUNDED AIRCRAFT ORIGINATING IN THE UNITED STATES BE
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AUTHORIZED. A SUCH REQUEST SHOULD BE MADE DIRECTLY TO:

- BHR/OFDA/OS
-
- MR. PETER SMITH
- TEL: PLUS 1.202.6479786
- FAX: PLUS 1.202.6475269

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- THANK YOU FOR YOUR CONTINUED SUPPORT. END TEXT.

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3. MINIMIZE CONSIDERED. SPIEGEL

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