PAGE 01

RELEASED IN PART B1, 1.4(B), 1.4(D)

CONFIDENTIAL

PARIS 01762 01 OF 03 231743Z

PTQ6283

ACTION PRM-10								
INFO	LOG-00 EB-01 INR-00 OIC-02 SCT-00 USIE-00 /051W	AID-01 EUR-01 IO-16 OMB-01 SP-00 SNIS-00	CIAE-00 OIGO-01 L-01 PA-01 SR-00 NISC-01	SMEC-00 FBIE-00 ADS-00 PM-00 SS-00 PMB-00	OASY-00 HHS-01 M-00 PRS-01 STR-01 PRME-01	DODE-00 H-01 NSAE-00 P-01 TRSE-00 DRL-09	DOEE-00 TEDE-00 NSCE-00 SB-00 T-00 G-00	

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P 231747Z JAN 95 FM AMEMBASSY PARIS TO SECSTATE WASHDC PRIORITY 6229 INFO RWANDA COLLECTIVE PRIORITY

C O N F I D E N T I A L SECTION 01 OF 03 PARIS 01762

E.O. 12356: DECL: OADR

TAGS: PREL, PHUM, UNHCR, PREF, EAID, RW, FR

SUBJECT: FRENCH MAY PRESS BOUTROS-GHALI TO APPOINT

OVERALL COORDINATOR FOR RWANDA

- 1. CONFIDENTIAL ENTIRE TEXT.
- 2. SUMMARY. IN A MEETING WITH THE U.S. SPECIAL COORDINATOR FOR RWANDA FRIEDMAN JANUARY 20, THE QUAI DIRECTOR FOR AFRICAN AFFAIRS SHARED HIS VIEWS ON RWANDA AND SAID HE WOULD SOUND OUT THE FRENCH MISSION TO THE UN ON THE IDEA OF SEEKING THE APPOINTMENT OF AN OVERALL CONFIDENTIAL

#### CONFIDENTIAL

PAGE 02 PARIS 01762 01 OF 03 231743Z UN COORDINATOR FOR RWANDA. IN A SEPARATE MEETING AT

UNITED STATES DEPARTMENT OF STATE
REVIEW AUTHORITY: ARCHIE M BOLSTER
CLASSIFICATION: CONFIDENTIAL REASON: 1.4(B), 1.4(D)

DECLASSIFY AFTER: 23 JAN 2015

DATE/CASE ID: 04 NOV 2011 201005065

UNCLASSIFIED

THE COOPERATION MINISTRY, FRIEDMAN HEARD OF FRENCH PLANS FOR STEP-BY-STEP ASSISTANCE TO RWANDA. END SUMMARY.

### UNCLASSIFIED

#### A NEED FOR BETTER UN EFFORTS

3. THE U.S. SPECIAL COORDINATOR FOR RWANDA, AMBASSADOR TOWNSEND FRIEDMAN, MET QUAI DIRECTOR FOR AFRICAN AFFAIRS JEAN-MARC ROCHEREAU DE LA SABLIERE JANUARY 20. THEIR DISCUSSIONS CENTERED ON THE NEED FOR THE UN AND THE UNHOR TO ADDRESS THE PROBLEMS OF RWANDAN REFUGEES AND DISPLACED PERSONS BETTER THAN IT HAS DONE SO FAR. WHEN FRIEDMAN PRESSED DE LA SABLIERE FOR HIS THOUGHTS ON THE BEST MEANS TO KEEP UP THE PRESSURE ON THE UN, DE LA SABLIERE REPLIED THAT IT WOULD BE BEST TO BRING THE MATTER TO UN SECRETARY GENERAL BOUTROS-GHALI, AND TO REMIND HIM OF HIS RESPONSIBILITY TO COORDINATE THE OVERALL EFFORT IN RWANDA.

AN OVERALL UN COORDINATOR?

4. FRIEDMAN OBSERVED THAT CURRENTLY NO ONE WAS ATTEMPTING TO FILL AN OVERALL COORDINATING ROLE IN RESPONSE TO THE PROBLEMS OF RWANDA, A ROLE THAT THE UN HAD ASSUMED, FOR EXAMPLE, IN CAMBODIA. DE LA SABLIERE SAID THAT HE HAD NOT THOUGHT ABOUT THE ISSUE YET, BUT THAT PERHAPS HE COULD QUERY THE FRENCH UN MISSION ON THE IDEA OF PRESSING BOUTROS-GHALI TO APPOINT AN CONFIDENTIAL

#### CONFIDENTIAL

PAGE 03 PARIS 01762 01 OF 03 231743Z OVERALL UN COORDINATOR FOR RWANDA, AND THE U.S. COULD DO LIKEWISE. HE STRESSED THAT AN OVERALL UN COORDINATOR, IN ORDER TO BE EFFECTIVE, WOULD HAVE TO BE SOMEONE WITH A GREAT DEAL OF PERSONAL PRESTIGE.

AN	UNIMAGINATIVE	BUREAUCRACY
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	UNCLASSIFIED	
KEEPING UP PRESSURE ON KIGALI CONFIDENTIAL		
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PAGE 04 PARIS 01762 01 OF 03 231743Z		
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#### CONFIDENTIAL

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CONFIDENTIAL PTQ6286

PAGE ACTIO		PARIS	01762 02	OF 03 23	1744Z	•	
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INFO	LOG-00	AID-01	CIAE-00	SMEC-00	OASY-00	DODE-00	DOEE-00
	EB-01	EUR-01	OIGO-01	FBIE-00	HHS-01	H-01	TEDE-00
	INR-00	10-16	L-01	ADS-00	M-00	NSAE-00	NSCE-00
	OIC-02	OMB-01	PA-01	PM-00	PRS-01	P-01	SB-00
	SCT-00	SP-00	SR-00	SS-00	STR-01	TRSE-00	T-00
	USIE-00	SNIS-00	NISC-01	PMB-00	PRME-01	DRL-09	G-00
	/051W						

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P 231747Z JAN 95 FM AMEMBASSY PARIS TO SECSTATE WASHDC PRIORITY 6230 INFO RWANDA COLLECTIVE PRIORITY

CONFIDENTIAL SECTION 02 OF 03 PARIS 01762

E.O. 12356: DECL: OADR

TAGS: PREL, PHUM, UNHCR, PREF, EAID, RW, FR

SUBJECT:	FRENCH MAY PRESS BOUTROS-GHALI TO APPOINT OVERALL COORDINATOR FOR RWANDA	UNCLASSIFIED	
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PAGE 02	PARIS 01762 02 OF 03 231744Z		B1
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MECHANICS	OF RECONCILIATION: AN AFRICAN MEDIATOR		
	SPONSE TO AMBASSADOR FRIEDMAN'S QUERY AS TO THERE WERE ANY NON-COMPROMISED HUTUS, DE LA		
SABLIERE			B1
MARKERS C	OF RECONCILIATION		
8. FRANC	E AND THE EU WOULD CONTINUE TO FOCUS ITS AID		

#### CONFIDENTIAL

PAGE 03 PARIS 01762 02 OF 03 231744Z
IMPROVE CONDITIONS AND GIVE REASON FOR REFUGEES TO
RETURN. FOR THIS TO BE SUCCESSFUL, THE GOR MUST ALSO
DO ALL IT CAN TO FAVOR NATIONAL RECONCILATION. HE SAID
FRANCE WOULD NOTE CLOSELY THE INDICATIONS GIVEN BY THE
RWANDAN GOVERNMENT AT THE UPCOMING BUJUMBURA CONFERENCE
ON REFUGEES. WHEN PRESSED AS TO WHAT MIGHT THE
INTERNATIONAL COMMUNITY LOOK FOR AS SIGNS THAT THE
GOVERNMENT OF RWANDA WAS MOVING TOWARD NATIONAL
RECONCILIATION, DE LA SABLIERE TICKED OFF THE FOLLOWING:

- -OPENNESS TOWARD DIALOGUE,
- -CONFIDENCE BUILDING MEASURES SUCH AS CLEAR STATEMENTS ABOUT PROPERTY RIGHTS, AND
- -THE EFFECTIVE REINTEGRATION OF 2,000 MEMBERS OF THE OLD RWANDAN ARMY INTO THE NEW ARMY.

FRENCH ASSISTANCE: STEP-BY-STEP

10. IN A SEPARATE MEETING WITH COOPERATION MINISTRY CABINET DIRECTOR JEAN-MARC SIMON JANUARY 20, AMBASSADOR CONFIDENTIAL

CONFIDENTIAL

B1

PARIS 01762 02 OF 03 231744Z PAGE 04 FRIEDMAN HEARD OF GOF PLANS TO INCREASE AID LEVELS, STEP BY STEP, AS IT BETTERS ITS RELATIONS WITH RWANDA, TO WHICH FRANCE HAD JUST NAMED AN AMBASSADOR. HUMANITARIAN AID IS ONGOING AND IS NOT CONDITIONED. COOPERATION OFFICIAL RESPONSIBLE FOR PROJECTS WOULD SOON BE SEND, AS WELL AS A CULTURAL COUNSELOR. NEXT PHASE ABOUT TO BEGIN IS IN EDUCATION AND CULTURAL ASSISTANCE. SCHOOLS ARE IN GREAT NEED, AS THE SYSTEM WAS DESTROYED. THE GOF IS ALSO WORKING WITH NGO'S ON

CONFIDENTIAL

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CONFIDENTIAL PTQ6286

# PAGE 01 PARIS 01762 02 OF DENCE ASSIFIED ACTION PRM-10

INFO	LOG-00	AID-01	CIAE-00	SMEC-00	OASY-00	DODE-00	DOEE-00
	EB-01	EUR-01	OIGO-01	FBIE-00	HHS-01	H-01	TEDE-00
	INR-00	IO-16	L-01	ADS-00	M-00	NSAE-00	NSCE-00
	OIC-02	OMB-01	PA-01	PM-00	PRS-01	P-01	SB-00
	SCT-00	SP-00	SR-00	SS-00	STR-01	TRSE-00	T-00
	USIE-00 /051W	SNIS-00	NISC-01	PMB-00	PRME-01	DRL-09	G-00

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P 231747Z JAN 95 FM AMEMBASSY PARIS TO SECSTATE WASHDC PRIORITY 6230 INFO RWANDA COLLECTIVE PRIORITY

C O N F I D E N T I A L SECTION 02 OF 03 PARIS 01762

E.O. 12356: DECL: OADR

TAGS: PREL, PHUM, UNHCR, PREF, EAID, RW, FR

SUBJECT: FRENCH MAY PRESS BOUTROS-GHALI TO APPOINT

- OVERALL COORDINATOR FOR RWANDA

ANYTHING FURTHER, SUCH AS A LAW OR DECREE, ON THE SUBJECT. THE GOVERNMENT SHOULD ALSO BRING TO JUSTICE THOSE THEY INTEND TO PROSECUTE, SO OTHERS WILL FEEL SAFE IN RETURNING. FRANCE IS INCREASINGLY CONCERNED WITH ARBITRARY DETENTIONS IN RWANDA, AND UNDERSTANDS THAT UPWARDS OF 16,000 PEOPLE ARE DETAINED. THERE WAS DISTURBING REPORT THAT A RWANDAN JUDGE WHO HAD ORDERED CONFIDENTIAL

#### CONFIDENTIAL

PAGE 02 PARIS 01762 02 0F 03 231744Z

THE RELEASE OF 40 INDIVIDUALS SUBSEQUENTLY DISAPPEARED
AND THE 40 WERE RE-IMPRISONED. RWANDA NEEDS GREATER
RULE OF LAW, HE OPINED, BUT THAT NOTED THAT FRANCE
COULD NOT OFFER TO SEND IN FRENCH JUDGES. HE SAID THAT
WHAT WE NEED TO DO IS TO OBTAIN FIRM COMMITMENTS FROM
THE RWANDANS ON WHAT THEY INTEND TO DO CONCRETELY TO
PROMOTE NATIONAL RECONCILIATION.

MECHANICS OF RECONCILIATION: AN AFRICAN MEDIATOR

#### MARKERS OF RECONCILIATION

8. FRANCE AND THE EU WOULD CONTINUE TO FOCUS ITS AID ON PRIMARY EDUCATION AND SOCIAL ACTION, SO AS TO CONFIDENTIAL

#### CONFIDENTIAL

PAGE 03 PARIS 01762 02 OF 03 231744Z
IMPROVE CONDITIONS AND GIVE REASON FOR REFUGEES TO
RETURN. FOR THIS TO BE SUCCESSFUL, THE GOR MUST ALSO
DO ALL IT CAN TO FAVOR NATIONAL RECONCILATION. HE SAID
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FRENCH ASSISTANCE: STEP-BY-STEP

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#### CONFIDENTIAL

PAGE 04 PARIS 01762 02 OF 03 231744Z
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STEP BY STEP, AS IT BETTERS ITS RELATIONS WITH RWANDA,
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HUMANITARIAN AID IS ONGOING AND IS NOT CONDITIONED. A
COOPERATION OFFICIAL RESPONSIBLE FOR PROJECTS WOULD
SOON BE SEND, AS WELL AS A CULTURAL COUNSELOR. THE
NEXT PHASE ABOUT TO BEGIN IS IN EDUCATION AND CULTURAL
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#### CONFIDENTIAL

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CONFIDENTIAL PTQ6287

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PAGE 01 PARIS 01762 03 OF 03 231744Z

ACTION PRM-10

INFO	LOG-00	AID-01	CIAE-00	SMEC-00	OASY-00	DODE-00	DOEE-00
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	INR-00	IO-16	L-01	ADS-00	M-00	NSAE-00	NSCE-00
	OIC-02	OMB-01	PA-01	PM-00	PRS-01	P-01	SB-00
	SCT-00	SP-00	SR-00	SS-00	STR-01	TRSE-00	T-00
	USIE-00	SNIS-00	NISC-01	PMB-00	PRME-01	DRL-09	G-00
	/051W						

P 231747Z JAN 95 FM AMEMBASSY PARIS TO SECSTATE WASHDC PRIORITY 6231 INFO RWANDA COLLECTIVE PRIORITY

C O N F I D E N T I A L SECTION 03 OF 03 PARIS 01762

E.O. 12356: DECL: OADR

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- OVERALL COORDINATOR FOR RWANDA

RURAL DEVELOPMENT AND FACILITATION OF THE RETURN OF REFUGEES. THEY ALSO PLAN ON SOME ACTIVITIES IN THE

HEALTH SECTOR

TO ENCOURAGE THE GOR, THE INTERNATIONAL

B1

COMMUNITY SHOULD ADOPT A GRADUAL APPROACH. A STRIPPLY, SIMON SAID, FRENCH AID WILL REACH THE LEVEL IT HAD CONFIDENTIAL

#### CONFIDENTIAL

PAGE 02 PARIS 01762 03 OF 03 231744Z BEFORE THE SITUATION DETERIORATED.

#### WHAT SIGNS OF PROGRESS?

11. WHEN FRIEDMAN ASKED WHAT KIND OF SIGNS THE GOF IS LOOKING FOR. SIMON SAID THE FRENCH ARE NOT LOOKING FOR IMMEDIATE RESULTS BUT MORE AN EXPRESSION OF THE WILL TO GET TO THE RESULTS. HE SAID FRANCE WOULD LIKE TO SEE SOME MOVEMENT ON THE RETURN OF REFUGEES, AND ON EVENTUAL ELECTIONS, ALL WITHIN A REASONABLE TIME PERIOD.

#### RESPECTIVE INTERESTS

12. FRIEDMAN NOTED THE SPECIAL ROLE OF FRANCE IN RWANDA, AND IN THIS CONNECTION MENTIONED PARTICULAR SATISFACTION OF THE USG AT SEEING RWANDAN-FRENCH RAPPROCHEMENT. SIMON REPLIED THAT FRANCE HAD NO STRATEGIC INTEREST IN RWANDA, AND ASKED ABOUT U.S. INTERESTS. AMBASSADOR FRIEDMAN NOTED THE U.S. INTEREST IN HUMANITARIAN ASSISTANCE, ENCOURAGING THE RETURN OF REFUGEES, AND THE RULE OF LAW.

## COMMENT

13. THE FRENCH HAVE COME A LONG WAY IN A FEW MONTHS IN THEIR WILLINGNESS TO MOVE FORWARD ON RWANDA. THE GOF HAS EVERY REASON TO WISH TO ENCOURAGE NATIONAL RECONCILIATION IN RWANDA, BOTH IN TERMS OF CARING FOR CONFIDENTIAL

### CONFIDENCE ASSIFIED

PAGE 03 PARIS 01762 03 OF 03 231744Z
THEIR FORMER ALLIES AND IN A PRUDENT USE OF THEIR
FOREIGN ASSISTANCE RESOURCES. AMBASSADOR FRIEDMAN
AGREED TO FORWARD THE PROPOSAL TO SOUND OUT USUN ON THE
POSSIBILITIES OF A UN COORDINATOR FOR RWANDA.

14. AMBASSADOR FRIEDMAN DEPARTED PARIS BEFORE THIS CABLE WAS DRAFTED.

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