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INFO	LOG-00	AID-01	OASY-00	EUR-01	OIGO-01	FBIE-00	TEDE-00
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DRAFTED BY: USEU BRUSSELS:CBOECKMAN:MHD
 APPROVED BY: AF/FO:GEMOOSE
 AF/C:ARENDR AF/E:DHSHINN
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P 232220Z DEC 94
 FM SECSTATE WASHDC
 TO RWANDA COLLECTIVE PRIORITY

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BRUSSELS ALSO FOR USEU; ROME ALSO FOR FODAG

E.O. 12356: N/A
 TAGS: PREF, EAID, UNAMIR, RW, OAU
 SUBJECT: DISCUSSIONS WITH OAU IN BRUSSELS

REF: STATE 327467

CHANGE OF SUBJECT LINE AND CABLE REFERENCE: REVISED
 VERSION

SUMMARY AND INTRODUCTION

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1. FOLLOWING MEETINGS WITH EU COMMISSIONER PINHEIRO (REFTEL) AND U.S.-EU TROIKA CONSULTATIONS ON AFRICA, AF A/S GEORGE MOOSE MET IN BRUSSELS DECEMBER 2 WITH REPRESENTATIVES OF THE ORGANIZATION OF AFRICAN UNITY (OAU). THE PURPOSE OF THE MEETING WAS TO OBTAIN THE OAU REACTION TO ITS FIRST EVER CONSULTATIONS WITH THE EU AND TO BRIEF THE OAU REPRESENTATIVES ON THE U.S.-EU TROIKA

UNITED STATES DEPARTMENT OF STATE

REVIEW AUTHORITY:
HARRY R. MELONE

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TALKS. IT WAS AGREED THAT THE REGIONAL REFUGEE CONFERENCE SLATED TO TAKE PLACE IN BURUNDI WAS A TOP PRIORITY. MOOSE WAS ACCOMPANIED BY AF/E DIRECTOR DAVID SHINN, AF/C DIRECTOR ARLENE RENDER AND AF SPECIAL ASSISTANT ROGER

IRVIN. THE OAU SIDE WAS REPRESENTED BY ASSISTANT SECRETARY GENERAL BROWNSON N'DEDE (NIGERIAN) AND WAWA LEBE (ZAIROIS), DIRECTOR OF THE BRUSSELS OAU OFFICE.

EU-OAU DIALOGUE

2. A/S MOOSE ASKED ABOUT THE EU-OAU CONFLICT MANAGEMENT DISCUSSIONS. THE OAU REPRESENTATIVES REPLIED THAT THIS WAS THE FIRST TIME THEY HAD DISCUSSED THIS TOPIC WITH THE EU; THE TALKS WENT SMOOTHLY. THE EU TRIED TO ESTABLISH CONCEPTS WITH WHICH THE OAU MEMBERS WOULD BE COMFORTABLE. THEY AGREED THAT THE EU'S AFRICAN WORKING GROUP WOULD MEET EVERY SIX MONTHS WITH THE OAU. THEY ALSO AGREED TO HAVE ANNUAL MEETINGS AT THE MINISTERIAL LEVEL USING THE TROIKA SYSTEM. THE MEETINGS WILL ALTERNATE BETWEEN ADDIS ABABA
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AND EU CAPITALS. ALL PARTIES AGREED ON THE NEED FOR INCREASED AND IMPROVED OAU-EU DIALOGUE.

3. A "HIGH LEVEL QUAI D'ORSAY OFFICIAL" WAS SCHEDULED TO MEET IN MID-DECEMBER WITH OAU SECRETARY GENERAL SALIM SALIM TO DISCUSS RWANDA AND PROBLEMS RELATED TO REFUGEE CAMPS IN NEIGHBORING COUNTRIES. IN RESPONSE TO CONSIDERABLE CONCERN ABOUT THE SITUATION IN THE REFUGEE CAMPS, THE OAU SUPPORTED A REFUGEE CONFERENCE AS SOON AS POSSIBLE IN BURUNDI. IDEALLY, THE OAU REPRESENTATIVES SAID, IT SHOULD BE HELD BEFORE THE OAU COUNCIL OF MINISTERS MEETING WHICH IS SLATED FOR LATE JANUARY.

OAU CONFLICT RESOLUTION CENTER

4. THE OAU CONFLICT RESOLUTION CENTER IN ADDIS ABABA IS NOW FUNCTIONING WITH CORE STAFF, INCLUDING A SENIOR MILITARY ANALYST AND AN ELECTORAL MONITORING UNIT. ITS PRIORITY IS "PREVENTIVE DIPLOMACY." N'DEDE ARGUED THAT THE OAU'S CAPACITY FOR INTERVENTION SHOULD BE

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STRENGTHENED. INADEQUATE FUNDING IS LIMITING, HOWEVER, THE MECHANISM'S ABILITY TO BECOME MORE ENGAGED. HE URGED THAT IT MIGHT BE POSSIBLE TO STRENGTHEN THE MILITARY CAPACITY OF THE MECHANISM BY SECONDING NON-AFRICAN MILITARY PERSONNEL VIA THE UNITED NATIONS. THIS WOULD HELP REDUCE AFRICAN SENSITIVITIES. HE EXPLAINED THAT THE FIVE MILLION DOLLAR CONTRIBUTION FROM THE U.S. WILL BE

USED TO ENHANCE THE OAU'S CONFLICT PREVENTION MECHANISM.
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5. ONE OF THE FIRST TOPICS TO BE DISCUSSED IN THE OAU'S CONFLICTRESOLUTION CENTER WILL BE THE PROBLEM OF RWANDA AND ITS FORMER ARMY. THERE HAS BEEN NO CONSENSUS SO FAR ON HOW TO HANDLE THIS PROBLEM. THE OAU WOULD LIKE TO FIND A FACILITATOR, PREFERABLY AN AFRICAN OF CONSIDERABLE STANDING, TO HELP COORDINATE THE REBUILDING OF RWANDA.

SECURITY IN REFUGEE CAMPS

6. N'DEDE EXPLAINED THAT THE OAU IS CONSIDERING THE SECRETARY-GENERAL'S RECOMMENDATIONS ON SECURITY IN THE REFUGEE CAMPS. HE SAID IT IS BETTER FOR TNE OAU TO START SMALL AND DO SOMETHING THAN TO DO NOTHING WHILE WAITING FOR THE PERFECT SOLUTION.

7. N'DEDE SAID THREE ELEMENTS ARE NEEDED TO PROTECT THE RETURNEES:

--DUE TO THE LACK OF RESOURCES IN POSSESSION OF THE AFRICAN TROOP CONTRIBUTORS, FOREIGN COUNTRIES SHOULD SPONSOR INDIVIDUAL AFRICAN UNITS;

--RWANDA FACES A CATCH-22 SITUATION; IT NEEDS RESOURCES TO DO WHAT DONORS WANT, BUT THE DONORS PUT FORTH IMPOSSIBLE CONDITIONS BEFORE DISTRIBUTING FUNDS; AND

--RETURNEES LACK CLEAR TITLE TO THE LAND HEY PREVIOUSLY OCCUPIED, THUS COMPLICATING PEACEFUL RESETTLEMENT.

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FUNDING AND SUPPORT ISSUES

8. THE EU HAS RELEASED 67 MILLION ECUS FOR SECURITY IN RWANDAN REFUGEE CAMPS. THE EU WOULD LIKE TO SEE CLEAR MOVEMENT TOWARD THE ESTABLISHMENT OF A BROAD-BASED GOVERNMENT BEFORE MAKING MORE MONEY AVAILABLE. THE EU DOES NOT BELIEVE THAT THE CURRENT GOVERNMENT IS SUFFICIENTLY REPRESENTATIVE. THE OAU IS FOLLOWING CLOSELY THE WAR CRIMES TRIBUNAL ISSUE TO ENSURE THAT THE RWANDAN GOVERNMENT WILL ADMINISTER JUSTICE FAIRLY.

9. THE OAU WELCOMED THE EXTENSION OF UNAMIR BUT URGED THAT THE INTERNATIONAL COMMUNITY COME FORWARD WITH ADEQUATE RESOURCES SO THAT THE POLITICAL, MILITARY AND ECONOMIC ISSUES CAN BE ADDRESSED ALL AT THE SAME TIME.

10. THE OAU HAS 47 HUMAN RIGHTS MONITORS FOR BURUNDI. IT BELIEVES THAT THEY WOULD BE MUCH MORE EFFECTIVE IF THEY HAD ADEQUATE LOGISTICAL SUPPORT. THERE IS NOT SUFFICIENT FUNDING TO PURCHASE VEHICLES FOR THE MONITORS TO TRAVEL. THE OAU REQUESTED AMERICAN ASSISTANCE. TALBOTT

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