

UNCLASSIFIED

CONFIDENTIAL

RELEASED IN FULL

PAGE 01 DAR ES 06819 01 OF 02 271234Z
ACTION AF-01

INFO	LOG-00	CIAE-00	C-01	DODE-00	EUR-01	HA-09	H-01
	INRE-00	INR-01	L-03	ADS-00	NSAE-00	NSCE-00	OMB-01
	PA-01	PM-02	PRS-01	P-01	SNP-00	SP-00	SS-00
	TRSE-00	T-01	USIE-00	/024W			
				-----7F550B 271235Z /38			

O 271229Z NOV 92
FM AMEMBASSY DAR ES SALAAM
TO SECSTATE WASHDC IMMEDIATE 9592
AMEMBASSY KIGALI IMMEDIATE
INFO AMEMBASSY PARIS
AMEMBASSY ADDIS ABABA
AMEMBASSY BONN
AMEMBASSY BRUSSELS
AMEMBASSY BUJUMBURA
AMEMBASSY HARARE
AMEMBASSY KAMPALA
AMEMBASSY LAGOS
AMEMBASSY LONDON
AMEMBASSY NAIROBI
USCINCEUR VAHINGEN GE

C O N F I D E N T I A L SECTION 01 OF 02 DAR ES SALAAM 06819

E.O. 12356: DECL: OADR
TAGS: PREL, RW
SUBJECT: ARUSHA V: WAITING FOR THE RELIGIOUS LEADERS'
PROPOSAL

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 DAR ES 06819 01 OF 02 271234Z

REFS: (A) BENTLEY-FLATEN PHONECON 11/26/92, (B)
FULLER-BENTLEY PHONECON 11/26/92, (C) FULLER-BENTLEY
PHONECON 11/25/92, (D) DAR ES SALAAM 6786

1. CONFIDENTIAL - ENTIRE TEXT.
2. FOLLOWING DRAFTED BY POLOFF BENTLEY IN ARUSHA MIDDAY
NOVEMBER 27.
3. SUMMARY: THE RPF AND GOR CONTINUED TO HOLD

UNCLASSIFIED

UNCLASSIFIED

INCONCLUSIVE DISCUSSIONS NOVEMBER 26-27 WHILE WAITING FOR WORD OF THE OUTCOME OF THE NOVEMBER 27 CABINET MEETING. THE OBSERVERS MET WITH THE FACILITATOR TANZANIA TO CONSIDER STEPS TO TAKE IF THE NOVEMBER 27 CABINET SESSION DOES NOT PRODUCE THE HOPED-FOR RESULT. END SUMMARY.

4. AFTER GOR FONMIN NGULINZIRA TOLD THE NOVEMBER 25 PLENARY MEETING THAT HE HAD A MANDATE TO DISCUSS POLITICAL ISSUES, SEVERAL MEMBERS OF HIS OWN DELEGATION EXPRESSED, IN PRIVATE, CONTRARY VIEWS. REF C PHONECON INDICATED THAT THE FOREIGN MINISTER HAD, AT THE LEAST, MISSPOKE HIMSELF AND STIRRED UP A STORM IN KIGALI. CONTRARY TO CONCERNS EXPRESSED IN KIGALI ON NOVEMBER 25 AND 26, HOWEVER, (REF A,B,C PHONECONS), THE GOR AND RPF TEAMS DID NOT ENGAGE IN SUBSTANTIVE DISCUSSIONS ON THE OUTSTANDING POLITICAL ISSUES, I.E., SHARING OF PORTFOLIOS AND THE TRANSITIONAL NATIONAL ASSEMBLY. THE RPF-GOR MEETING THAT FOLLOWED THE NOVEMBER 25 PLENARY CONCENTRATED MOSTLY ON MODALITIES FOR IMPLEMENTING

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 DAR ES 06819 01 OF 02 271234Z
ARTICLE 14 OF THE PROTOCOL. ON NOVEMBER 26, THE GOR TEAM SPENT MOST OF THE DAY IN DISCUSSIONS WITH ITSELF, AS SEVERAL MRND MEMBERS HAD RAISED THE ISSUE OF THE EXTENT OF THE FONMIN'S MANDATE. THE FONMIN HIMSELF TOLD THE OBSERVERS ON NOVEMBER 26 THAT ALL HE HAD WAS A TELEPHONE CALL FROM THE PRIME MINISTER, INSTRUCTING HIM TO DISCUSS POLITICAL ISSUES IN A GENERAL WAY TO KEEP THE RPF AT THE TABLE, AND TO RE-EXAMINE ARTICLE 14. HE WAS TO KEEP TALKING WITHOUT MAKING ANY SUBSTANTIVE COMMITMENTS UNTIL HE RECEIVED FORMAL INSTRUCTIONS FROM KIGALI.

4. IN SHORT, NGULINZIRA IS STALLING UNTIL HE GETS THE PROPOSAL BEING PREPARED BY THE BISHOPS (REF A PHONECON). THE RPF HAS BEEN IN TOUCH WITH THEIR OWN SOURCES, AND IS WELL AWARE OF WHAT IS GOING ON. THEY, HOWEVER, HAVE DECIDED NOT TO PRESS HARD AT THIS JUNCTURE BUT TO AWAIT WORD FROM KIGALI.

5. THE OBSERVERS MET ON NOVEMBER 26 WITH TANZANIAN CHIEF SECRETARY PAUL RUPIA (THE GOT CHIEF SECRETARY IS THE PRESIDENT'S CHIEF OF STAFF). RUPIA FELT THAT THE FACILITATOR AND THE OBSERVERS SHOULD TAKE A MORE ACTIVE ROLE IN HELPING THE PARTIES -- BOTH IN ARUSHA AND IN

UNCLASSIFIED

UNCLASSIFIED

KIGALI -- SURMOUNT THEIR OBSTACLES. HE CALLED ON THE OBSERVERS TO ORGANIZE JOINT DEMARCHES ON THE PARTIES TO MOVE THE PROCESS FORWARD. HE ALSO THOUGHT THE OBSERVERS AND FACILITATOR SHOULD BE READY TO OFFER PROPOSALS OF THEIR OWN TO HELP THE PARTIES BREAK FUTURE LOGJAMS.

6. ONE IDEA FLOATED BY THE UGANDAN OBSERVER IS THAT THE
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 DAR ES 06819 01 OF 02 271234Z
GOR AND RPF SHOULD BE ENCOURAGED TO DISCUSS SOME SORT OF AMNESTY FOR ALL PARTIES. THE UGANDANS EVIDENTLY FEEL THAT MANY MRND OFFICIALS FEAR BEING HELD PERSONALLY ACCOUNTABLE FOR ACTIONS COMMITTED SINCE 1972, AND THE PRESIDENT HIMSELF IS INCREASINGLY UNEASY REGARDING HIS FUTURE PROSPECTS. THE RPF IS AGREEABLE TO THE IDEA IN PRINCIPLE, BUT CAUTIONED THAT IT WOULD SPARK CONTROVERSY AMONG THE OPPOSITION PARTIES, SOME MEMBERS OF WHICH ARE DEMANDING AN ACCOUNTING FOR PAST ACTIONS. THE OBSERVERS DID NOT REACH A CONSENSUS ON THE IDEA, AND IT HAS NOT

CONFIDENTIAL

NNNN

CONFIDENTIAL

PAGE 01 DAR ES 06819 02 OF 02 271234Z
ACTION AF-01

INFO	LOG-00	CIAE-00	C-01	DODE-00	EUR-01	HA-09	H-01
	INRE-00	INR-01	L-03	ADS-00	NSAE-00	NSCE-00	OMB-01
	PA-01	PM-02	PRS-01	P-01	SNP-00	SP-00	SS-00
	TRSE-00	T-01	USIE-00	/024W			

-----7F5512 271235Z /38

O 271229Z NOV 92
FM AMEMBASSY DAR ES SALAAM
TO SECSTATE WASHDC IMMEDIATE 9593

UNCLASSIFIED

UNCLASSIFIED

AMEMBASSY KIGALI IMMEDIATE
INFO AMEMBASSY PARIS
AMEMBASSY ADDIS ABABA
AMEMBASSY BONN
AMEMBASSY BRUSSELS
AMEMBASSY BUJUMBURA
AMEMBASSY HARARE
AMEMBASSY KAMPALA
AMEMBASSY LAGOS
AMEMBASSY LONDON
AMEMBASSY NAIROBI
USCINCEUR VAHINGEN GE

C O N F I D E N T I A L SECTION 02 OF 02 DAR ES SALAAM 06819

E.O. 12356: DECL: OADR
TAGS: PREL, RW
SUBJECT: ARUSHA V: WAITING FOR THE RELIGIOUS LEADERS'
PROPOSAL

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 DAR ES 06819 02 OF 02 271234Z

YET BEEN RAISED IN GOR-RPF DISCUSSIONS.

8. THE TANZANIANS CONVENED A SECOND OBSERVER MEETING ON NOVEMBER 27 TO CONSIDER CONTINGENCY PLANS IN CASE THE GOR CABINET FAILS TO REACH AGREEMENT OR THERE ARE FURTHER DELAYS. THE CONSENSUS OF THE MEETING WAS THAT IF IT APPEARED THE PARTIES IN KIGALI WERE STILL UNABLE TO REACH A CONSENSUS ON NOVEMBER 27, REPRESENTATIVES OF THE FACILITATOR, THE OAU SEC GEN (DR. MAPURANGA), AND THE CURRENT OAU CHAIRMAN (AMB. PAPA LORIS FALL), SHOULD FORM A DELEGATION TO PROCEED TO KIGALI AND, IN COORDINATION WITH THE REPRESENTATIVES OF THE OBSERVER GOVERNMENTS IN KIGALI, PRESENT A JOINT DEMARCHE TO THE PRESIDENT, THE GOVERNMENT, AND (ONCE A MEANS HAS BEEN DETERMINED) TO THE RPF. THE DEMARCHE WOULD BE COUCHED IN GENERAL TERMS TO EMPHASIZE THE NEED FOR SPEED, FLEXIBILITY AND COMPROMISE. THE OBSERVER REPS AGREED TO PROMPTLY CONSULT THEIR GOVERNMENTS REGARDING THIS CONTINGENCY PLAN, BUT STRESSED THAT THE GOR AND RPF SHOULD NOT BE ALERTED IN ADVANCE TO WHAT WAS BEING CONTEMPLATED.

9. FOR KIGALI: THE MESSAGE IN REF A PHONECON WAS PASSED TO ITS INTENDED RECIPIENT THE EVENING OF NOVEMBER

UNCLASSIFIED

UNCLASSIFIED

26. HIS FEELING IS THAT DISCUSSIONS, WITHOUT
SUBSTANTIVE COMMITMENTS, SHOULD CONTINUE, AS THE
CONSEQUENCES OF SUSPENDING TALKS MIGHT BE WORSE. OTHER
OBSERVERS HERE ARE INCLINED TO SUPPORT THE VIEW THAT
NON-SUBSTANTIVE DISCUSSIONS SHOULD CONTINUE WHILE THE
PARTIES WAIT FOR FURTHER WORD FROM KIGALI. EWING

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 DAR ES 06819 02 OF 02 271234Z

CONFIDENTIAL

NNNN

UNCLASSIFIED