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# RELEASED IN FULL

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ACTION AF-01

CIAE-00 C-01 OASY-00 DODE-00 EUR-01 HA-09 INFO LOG-00 H-01 INRE-00 INR-01 L-03 ADS-00 NSAE-00 NSCE-00 OMB-01 PA-01 PRS-01 PM-02 P-01 SNP-00 SP-00 /024W TRSE-00 T-01 USIE-00 RPE-00 SR-00 SS-00

O 111231Z DEC 92

FM AMEMBASSY DAR ES SALAAM

TO SECSTATE WASHDC IMMEDIATE 9749

INFO AMEMBASSY KIGALI IMMEDIATE

AMEMBASSY ADDIS ABABA PRIORITY

AMEMBASSY DAKAR PRIORITY

AMEMBASSY KAMPALA PRIORITY

AMEMBASSY BAMAKO

AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY BUJUMBURA

AMEMBASSY HARARE

AMEMBASSY LAGOS

AMEMBASSY LONDON

AMEMBASSY NAIROBI

AMEMBASSY PARIS

USCINCEUR VAIHINGEN GE //ECPLAD//

C O N F I D E N T I A L SECTION 01 OF 02 DAR ES SALAAM 07089

AF/RA FOR COL. MARLEY, AF/C FOR CAROL FULLER

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ALSO FOR AF/E, RP

BONN FOR KLEMP, BRUSSELS FOR DUBROW, LONDON FOR

MCKINLEY, PARIS FOR PERLOW

E.O. 12356: DECL:OADR

TAGS: PREL, PGOV, MARR, OAU, RW, TZ

SUBJECT: ARUSHA V - HABYARIMANA WANTS TANZANIANS,

- TO BREAK IMPASSE

REF: A) KIGALI 05058

## UNCLASSIFIED

- B) DAR ES SALAAM 06998 AND PREVIOUS
  - C) BENTLEY-FULLER PHONECON 12/10/92
  - D) BENTLEY-FLATEN PHONECON 12/11/92

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1. SUMMARY. PRESIDENT HABYARIMANA ASKED GOT FONMIN DIRIA TO TAKE A MORE ACTIVE ROLE IN BREAKING THE IMPASSE ON DISTRIBUTION OF CABINET PORTFOLIOS. THE TANZANIANS ARE EXPLORING THE IDEA (OFT PROPOSED BY US REPS IN PAST SESSIONS) OF USING THE JPMC TO ENSURE THE IMPLEMENTATION OF THE PEACE AGREEMENT IN A WAY WHICH WILL ADDRESS HABYARIMANA'S CONCERNS ABOUT "MARGINALIZATION." BUT WHAT THE PRESIDENT REALLY SEEMS TO BE SEEKING IS SOME OBSERVER SUPPORT IN PREVENTING THE OPPOSITION PARTIES AND THE RPF FROM "GANGING UP" ON THE MRND. IN THE MEANTIME, THE FRG OBSERVER IN ARUSHA HAS INFORMED POLOFF THAT THE TWO SIDES HAVE BEGUN DIRECT DISCUSSIONS IN ARUSHA AGAIN, ALTHOUGH IN THE ABSENCE OF THE TANZANIAN CONFIDENTIAL

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PAGE 03 DAR ES 07089 01 OF 02 111236Z FACILITATORS. END SUMMARY.

- 2. GOT FACILITATOR AMB. AMI MPUNGWE AND FONMIN DIRIA RETURNED FROM THEIR VISIT TO KIGALI DEC. 9 AND BRIEFED US DEC. 10 ON THEIR MEETINGS WITH THE PRESIDENT, PRIME MINISTER AND THREE OF THE OPPOSITION PARTY LEADERS. THE BRIEFING WAS RUSHED, AS POLOFF CAUGHT MPUNGWE LEAVING THE MFA FOR THE AIRPORT TO RETURN TO ARUSHA.
- 3. POLITICAL PARTIES MEETING: MPUNGWE SAID NONE OF THE PARTY LEADERS EVEN MENTIONED MEETING WITH THE RPF IN ARUSHA ON DEC. 12. THIS APPEARS TO BE TEMPORARILY IN ABEYANCE (REF D).
- 4. IMPASSE IN KIGALI: THE TANZANIANS FEEL THE SITUATION IS FROZEN, WITH NEITHER SIDE ABLE TO MAKE THE CONCESSIONS NEEDED TO ADVANCE THE PROCESS. THE OPPOSITION (AND THE RPF) INSIST THAT THE MRND AND ITS ALLIES HAVE LESS THAN A ONE-THIRD SHARE OF CABINET PORTFOLIOS SO THEY CANNOT BLOCK IMPLEMENTATION OF THE PEACE AGREEMENT; THE MRND INSISTS THAT IT HAVE ONE-THIRD OR MORE TO PREVENT BEING "MARGINALIZED." THE TANZANIANS, IN THEIR MEETINGS WITH THE PRESIDENT, THE PRIME MINISTER, AND THE POLITICAL PARTY LEADERS,

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PRESSED HARD ON THE NEED TO BREAK THE IMPASSE AND DEVELOP A COHERENT NEGOTIATING POSITION.

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5. MPUNGWE MENTIONED THAT THE GOT IS CONSIDERING URGING THE PARTIES TO EXPAND THE ROLE OF THE JPMC AS FORUM FOR MONITORING IMPLEMENTATION OF THE PEACE CONFIDENTIAL

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AGREEMENT AS A MEANS OF BREAKING THE CURRENT
STALEMATE. HE ASKED THAT WE PROVIDE ANY THOUGHTS WE
MIGHT HAVE ABOUT HOW THE JPMC MIGHT ASSUME SUCH A
ROLE.

6. COMMENT: AS NOTED, OUR BRIEFING FROM MPUNGWE WAS A LITTLE RUSHED AND INCOMPLETE. MPUNGWE RETURNED TO ARUSHA TO BRIEF THE OBSERVERS AND DELEGATIONS ON DEC.

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10, THEN CAME BACK TO DAR TO CATCH A PLANE TO HARARE, ALONG WITH DIRIA, FOR THE FLS SUMMIT ON DEC. 11. THE GERMAN OBSERVER IN ARUSHA INFORMED POLOFF ON DEC. 11 THAT THE GOR AND RPF TEAMS ARE TALKING TO EACH OTHER, AND THAT FONMIN DIRIA MAY RETURN TO ARUSHA TO CHAIR A PLENARY SESSION THE NIGHT OF DEC. 11 OR ON DEC. 12. AS WE UNDERSTAND FROM REF D PHONECON THAT MORE WORK NEEDS TO BE DONE IN KIGALI BEFORE SUBSTANTIVE NEGOTIATIONS CAN PROCEED, BENTLEY WILL CONTINUE TO STAND BY IN DAR PENDING FURTHER WORD FROM KIGALI OR THE DEPARTMENT.

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