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	DOEE-00	EUR-01	HA-09	H-01	TEDE-00	INR-00	IO-19
	L-03	ADS-00	NEA-01	NSAE-00	NSCE-00	OIC-02	OMB-01
	PA-01	PM-02	PRS-01	P-01	SNP-00	SP-00	SR-00
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APPROVED BY: AF/C: RCPORTER

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O P 112113Z JUN 93
 FM SECSTATE WASHDC
 TO AMEMBASSY KIGALI IMMEDIATE
 INFO AMEMBASSY ADDIS ABABA PRIORITY
 AMEMBASSY BRUSSELS PRIORITY
 AMEMBASSY DAR ES SALAAM PRIORITY
 AMEMBASSY PARIS PRIORITY
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 AMEMBASSY LAGOS
 AMEMBASSY LILONGWE

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 AMEMBASSY NAIROBI
 USCINCEUR VAHINGEN GE
 AMEMBASSY TUNIS
 AMEMBASSY YAOUNDE

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LILONGWE AND YAOUNDE FOR DATT
 E.O. 12356: N/A
 TAGS: PREL MOPS MARR RW OAU UN

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SUBJECT: RWANDA: ARUSHA PEACE TALKS WINDING DOWN

U.S. OBSERVER JOYCE LEADER PROVIDED THE FOLLOWING REPORT FROM ARUSHA.

WINDING DOWN

1. SINCE THE JUNE 9 SIGNING OF THE PROTOCOL ON REFUGEE RETURN AND THE REINSTALLATION OF DISPLACED PERSONS, THE GOR AND RPF DELEGATIONS HAVE BEEN WORKING FACE-TO-FACE ON OUTSTANDING MILITARY ISSUES AND PUSHING AHEAD ON CONSTITUTIONAL QUESTIONS AND THE DURATION OF THE TRANSITION. TANZANIANS WILL PUSH BOTH SIDES TO SET A DATE FOR THE SIGNING OF THE PEACE ACCORD BEFORE THE OAU SUMMIT IN CAIRO.

FORCE PROPORTIONS

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2. A SMALL JOINT GOR-RPF TEAM HAS BEEN WORKING ON APPLICATION OF THE FORCE PROPORTION RATIO TO THE ARMY, INCLUDING THE QUESTION OF THE EXTENT TO WHICH THE COMMAND LEVEL WILL BE INTEGRATED AT 50-50. THE GOR DELEGATION HAS YET TO RECEIVE FORMAL INSTRUCTIONS TO ACCEPT THE 40-60 RATIO AGREED IN KIGALI EARLIER IN THE WEEK, BUT THE FOREIGN MINISTER TOLD U.S. OBSERVER THAT HE EXPECTS THE COUNCIL OF MINISTERS TO ENDORSE THIS AT ITS 6/11 MEETING AND IS PROCEEDING ACCORDINGLY. (DEPARTMENT COMMENT: AMBASSADOR FLATEN INFORMED US LATE FRIDAY AFTERNOON THAT THE CABINET DID ENDORSE THE RATIO, BUT ATTACHED ADDITIONAL CONDITIONS. HE BELIEVED INSTRUCTIONS WERE BEING SENT TO THE GOR DELEGATION IN ARUSHA FRIDAY NIGHT. END COMMENT)

GENDARMERIE, ETC.

3. THE ISSUE OF HOW TO INTEGRATE THE GENDARMERIE WHILE MAINTAINING SECURITY IS STILL PENDING. BOTH SIDES HAVE ACCEPTED THE CONCEPT OF PHASING INTEGRATION, POSSIBLY OVER A TWO-YEAR PERIOD, SO RPF MEMBERS CAN RECEIVE THE BASIC 6-MONTH GENDARME TRAINING. LOOSE ENDS STILL EXIST ON THE

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DEMILITARIZATION OF KIGALI AND THE TIMING OF THE FORMATION OF THE BROAD-BASED GOVERNMENT. THE RPF HAS, HOWEVER, MADE SEVERAL IMPORTANT CONCESSIONS BY ACCEPTING DISENGAGEMENT ARRANGEMENTS INSISTED UPON BY THE FACILITATOR: HEAVY WEAPONS STORAGE SITES WILL BE GUARDED ONLY BY THE NEUTRAL INTERNATIONAL FORCE (NIF); THE NIF WILL DETERMINE WHERE ASSEMBLY POINTS AND CANTONMENT SITES WILL BE LOCATED (NMOG LIMITED OFFICIAL USE

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GENERAL OPALEYE TOLD THE TANZANIAN DELEGATION 6/7 THAT THE CURRENT RPF TERRITORY IS LIKELY TO SUFFICE FOR THE RPF SIDE, EVEN TAKING INTO CONSIDERATION RETURN OF THE DISPLACED); ROCKET-PROPELLED GRENADE LAUNCHERS (RPG'S) WILL BE CONSIDERED "HEAVY WEAPONS."

CONSTITUTIONAL ISSUES

4. THE RPF HAS APPARENTLY DROPPED ITS DEMAND FOR SUSPENSION OF THE CONSTITUTION, POSSIBLY UNDER DIPLOMATIC PRESSURE FROM UGANDA'S OBSERVER INSPIRED BY THE TANZANIANS. GOVERNMENT DELEGATES SAY THE RPF PROVIDED LANGUAGE FOR A CLAUSE AMENDING THE CONSTITUTION WHICH WOULD CITE THE ARTICLES OVER WHICH THE PROVISIONS OF THE PEACE ACCORD WILL TAKE PRECEDENCE. THEY SAY THE AMENDMENT WILL BE MADE HERE WITHOUT RELYING ON THE NATIONAL ASSEMBLY, BUT THIS REMAINS TO BE CLARIFIED. HOWEVER, ON 6/11 AN RPF DELEGATION LEADER, WHO HAD ARGUED FORCEFULLY TO THE U.S. OBSERVER ON 6/9 FOR SUSPENSION OF THE CONSTITUTION, SAID THAT THE ISSUE WAS STILL OPEN WITH THREE RPF PROPOSALS ON THE TABLE.

DURATION OF THE TRANSITION

5. THIS REMAINS CONTENTIOUS. THE GOVERNMENT PROPOSES 6 MONTHS FOLLOWING THE INTEGRATION OF THE ARMY, OR ABOUT 15 MONTHS. THE RPF HAS REITERATED ITS DEMAND FOR A 4-YEAR LIMITED OFFICIAL USE

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TRANSITION TO ALLOW FOR: 1) THE ARMY TO FUNCTION AS ONE UNIT; 2) THE RPF TO IMPLANT ITSELF AS A POLITICAL ENTITY INSIDE RWANDA; AND 3) THE ESTABLISHMENT OF PROCEDURES TO ALLOW REFUGEES TO PARTICIPATE IN THE POLITICAL PROCESS (BACKING AWAY FOR EARLIER DEMAND FOR ALL REFUGEES TO HAVE RETURNED BEFORE THE ELECTIONS). IT SEEMS LIKELY TO OBSERVERS THAT COMPROMISE MAY BE FOUND AT TWO TO TWO AND A HALF YEARS.

NMOG EXPANSION

6. OAU OBSERVER ADVISES THAT THE OAU IS MOVING FORWARD ON PUTTING A 240-MAN FORCE IN THE BUFFER ZONE AS SOON AS POSSIBLE, WITH THE INTENTION OF TRYING TO EXPAND FURTHER, TO A FULL BATTALION, ONCE THE PEACE ACCORD IS SIGNED. HE IS CHECKING WITH ADDIS ABOUT WHY THE ROSS REPORT, STATING FORCE REQUIREMENTS, HAS NOT BEEN MADE AVAILABLE TO DONORS.

UN/OAU COOPERATION

7. FOREIGN MINISTER NGULINZIRA HAD UN OBSERVER INFORM THE UN/SYG THAT THE GOR DOES NOT/WANT A UN-LED FORCE IN THE BUFFER ZONE BEFORE THE PEACE ACCORD IS SIGNED. THIS IS AN EFFORT TO COUNTER THE NEGATIVE FALL-OUT FROM THE PRESIDENT'S LETTER TO THE UN/SYG DELIVERED BY DEFENSE MINISTER GASANA THAT FOUND ITS WAY INTO BOTH THE BARIL REPORT (PARA 6) AND THE DRAFT SECURITY COUNCIL RESOLUTION
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ON THE BORDER FORCE (PARA 8). THIS AND THE PROPOSED BORDER FORCE ARE APPARENTLY CAUSING THE RPF TO STALL ON SEEKING AN EARLY RECONNAISSANCE MISSION FOR THE UN-LED PEACE-KEEPING FORCE FOR AFTER THE ACCORD IS SIGNED. A JOINT LETTER ENDORSING THE UN-LED FORCE AND REQUESTING A RECONNAISSANCE MISSION IS IN DRAFT.

COMMENT

8. NEGOTIATIONS ARE WINDING DOWN. KEY WILL BE GOR COUNCIL OF MINISTER'S ENDORSEMENT OF THE FORCE PROPORTIONS

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LEVEL, ALTHOUGH BOTH SIDES ARE PROCEEDING AS IF IT IS A
FAIT ACOMPLI. U.S. OBSERVER PREDICTS NEGOTIATIONS MAY
CONTINUE INTO THE WEEK OF JUNE 14, ENDING BY THE 15TH OR
16TH. THE SIGNING COULD BE SET FOR JUNE 24-25, JUST PRIOR
TO THE CAIRO OAU SUMMIT JUNE 28-29. END COMMENT.
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