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RELEASED IN PART
B1, 1.4(B), 1.4(D)

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ACTION AF-01

INFO	LOG-00	CIAE-00	OASY-00	DODE-00	DOEE-00	H-01	TEDE-00
	INR-00	L-01	ADS-00	NEA-01	NSAE-00	NSCE-00	OMB-01
	PA-01	PM-00	PRS-01	P-01	SCT-03	SNP-00	SP-00
	SS-00	TRSE-00	T-00	USIE-00	PMB-00	PRME-01	DRL-09
	G-01	/022W					

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P 171421Z JUN 94
 FM AMEMBASSY ADDIS ABABA
 TO SECSTATE WASHDC PRIORITY 2812
 INFO AMEMBASSY KHARTOUM PRIORITY
 AMEMBASSY NAIROBI PRIORITY
 AMEMBASSY DAR ES SALAAM PRIORITY
 AMEMBASSY KAMPALA PRIORITY
 AMEMBASSY KINSHASA
 AMEMBASSY CAIRO
 USCINCCENT MACDILL AFB FL//CCJ2//
 AMEMBASSY NDJAMENA
 AMEMBASSY ASMARA

C O N F I D E N T I A L SECTION 01 OF 02 ADDIS ABABA 004496

DEPARTMENT FOR AF-MOOSE AND AF/E

E.O. 12356:DECL: OADR
 TAGS: PREL, UG, SU
 SUBJECT: A/S MOOSE AND MUSEVENI DISCUSS RWANDA AND SUDAN

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 REF: TUNIS 4044

1. CONFIDENTIAL - ENTIRE TEXT.

2. INTRODUCTION AND SUMMARY: ON 13 JUNE ASSISTANT
 SECRETARY OF STATE GEORGE MOOSE DISCUSSED THE SITUATIONS
 IN RWANDA AND SUDAN WITH UGANDAN PRESIDENT MUSEVENI
 WHILE BOTH WERE IN TUNIS FOR THE OAU SUMMIT. MUSEVENI
 SUPPORTED A/S MOOSE'S ASSERTION THAT INTERNATIONAL
 CROSS-BORDER ACTIVITIES TO PROTECT CIVILIANS MIGHT GAIN
 THE CONFIDENCE OF THE RPF AND FORESTALL THE ERUPTION OF

UNITED STATES DEPARTMENT OF STATE
 REVIEW AUTHORITY: ARCHIE M BOLSTER
 CLASSIFICATION: CONFIDENTIAL REASON: 1.4(B), 1.4(D)
 DECLASSIFY AFTER: 16 SEP 2016
 DATE/CASE ID: 06 MAY 2011 201005065

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BLOODSHED IN BURUNDI.

END SUMMARY AND

INTRODUCTION.

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RWANDA

3. A/S MOOSE TOLD MUSEVENI THAT HE BELIEVED THE PROTECTION OF THREATENED POPULATIONS IN RWANDA WAS VITAL TO BRINGING PEACE TO THAT COUNTRY AND PREVENTING PARALLEL MASSACRES IN BURUNDI. AN INTERNATIONAL FORCE WHICH WAS SEEN AS IMPARTIALLY PROTECTING CIVILIANS MIGHT GAIN THE CONFIDENCE OF THE RWANDA PATRIOTIC FRONT (RPF) AND THE RWANDA GOVERNMENT. BOTH MOOSE AND MUSEVENI AGREED THAT THIS MIGHT OVERCOME RPF OPPOSITION TO INTERNATIONAL ACTION WHICH THE RPF HAS INTERPRETED AS A FRENCH-INSPIRED PLAN TO RESCUE THE CURRENT REGIME. IF THE RPF OBSERVED THAT TUTSI LIVES WERE BEING PROTECTED IT MIGHT BE MORE INCLINED TO STOP ITS ADVANCE. MOOSE

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WENT ON TO ASSERT THAT IF THE SITUATION IN RWANDA WERE STABILIZED - POSSIBLY LEADING TO A CEASE-FIRE - THE LIKELIHOOD OF A "CONTAGION EFFECT" CAUSED BY RWANDAN REFUGEES IN BURUNDI MIGHT BE LESSENED CONSIDERABLY. MUSEVENI AGREED THAT SUCH A FORCE COULD CONDUCT CROSS-BORDER HUMANITARIAN INTERVENTIONS FROM UGANDA AND ACCEPTED A/S MOOSE'S REQUEST TO ATTEMPT TO ENLIST OTHER REGIONAL LEADERS, SPECIFICALLY THE INTERIM PRESIDENT OF BURUNDI.

4. MUSEVENI THANKED A/S MOOSE FOR HELPING HIM SEE THE PICTURE MORE CLEARLY. THE PRESIDENT AGREED THAT PROTECTING CIVILIANS OF ALL ETHNIC GROUPS WAS KEY TO GAINING RPF TRUST. HE CAUTIONED THAT WHATEVER ACTION WAS TAKEN IT SHOULD AIM FOR ESTABLISHING PEACE WHILE DEEP-SEATED POLITICAL PROBLEMS ARE ADDRESSED. IT SHOULD NOT DEGENERATE INTO A "UNOSOM-AIDED TYPE" CONTEST.

SUDAN

5. MUSEVENI SAID THAT BOTH THE RPF AND THE SOUTHERN PEOPLE'S LIBERATION ARMY (SPLA) WERE POORLY EQUIPPED AND

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UNABLE TO FIGHT A "QUICK WAR." BOTH PRACTICED
'SURGING", WHEREBY THEY TAKE ADVANTAGE OF THE TERRAIN TO
SURROUND THE ENEMY, DRAW HIM OUT, AND BEAT HIM BACK.
THEY WERE ABLE TO INFLECT CASUALTIES BUT NOT ABLE TO
ACHIEVE CONCLUSIVE RESULTS. RECOUNTING HIS DISCUSSION
WITH PRESIDENTIAL ENVOY WELLS, MUSEVENI VERBALLY
SKETCHED HIS DECISION TREE FOR SUDAN. IF THE CONFLICT
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IS TO BE SOLVED POLITICALLY, THE PARTIES MUST BEGIN WITH
A CEASE-FIRE, MOVE TO NEGOTIATIONS, AND CONCLUDE WITH A
REFERENDUM OR ELECTIONS. IF THE PARTIES CHOOSE A
MILITARY SOLUTION, NEITHER SIDE (ESPECIALLY THE SPLA)
SHOULD BE HANDICAPPED BY THE INTERNATIONAL COMMUNITY.
A/S MOOSE SAID THAT THIS IS THE CRUX OF THE DEBATE IN
THE U.S. ABOUT THE BOSNIA ARMS BOYCOTT. MUSEVENI OPINED
THAT IF BOTH SIDES KNEW THAT THE OTHER HAD ACCESS TO
ARMS EACH WOULD BE MORE WILLING TO RESOLVE THE DISPUTE
AT THE CONFERENCE TABLE. IF THE AGGRESSOR KNEW HIS
RIVAL HAD LIMITED ACCESS TO ARMS HE WOULD BE MORE
INCLINED TO A MILITARY SOLUTION.

6. IN RESPONSE, A/S MOOSE SAID THAT THE USG WANTED TO
TEST GOS PROFESSED DESIRE TO PARTICIPATE IN THE PEACE
PROCESS.

B1

[REDACTED] MOOSE SAID
THAT THE U.S. WOULD LIKE TO SEE MEANINGFUL INTERNATIONAL
SANCTIONS - BEGINNING WITH AN ARMS EMBARGO - TAKEN
AGAINST WHICHEVER PARTY WAS NOT INTERESTED IN A

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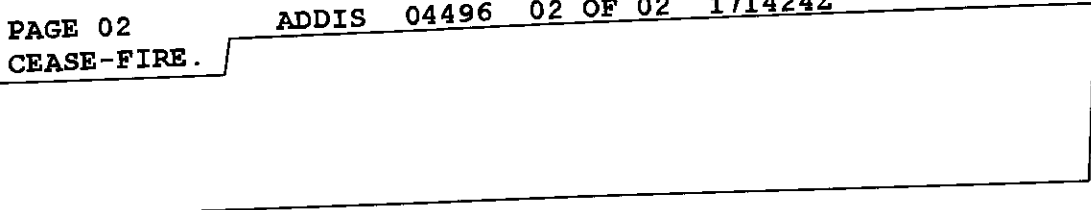
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PAGE 02
 CEASE-FIRE.



B1

- 7. A/S MOOSE DID NOT CLEAR THIS MESSAGE.
- 8. MINIMIZE CONSIDERED.

BAAS

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